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# SOFTWARE ASSET MANAGEMENT

## Continuous Monitoring

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### V.2

This revision incorporates comments from the public.

David Waltermire  
Information Technology Laboratory  
[david.waltermire@nist.gov](mailto:david.waltermire@nist.gov)

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NCCoE building blocks address technology gaps that affect multiple industry sectors.

## ABSTRACT

Software asset management (SAM) is a key part of continuous monitoring. The approach described here is intended to support the automation of security functions such as risk-based decision making, collection of software inventory data, and inventory-based network access control. SAM, as envisioned in this project, uses a standardized approach providing a comprehensive, integrated view of software on the endpoint to support the following capabilities:

- publication of installed software inventory
- authorization and verification of software installation media
- software execution whitelisting
- software inventory-based network access control

At the core of this solution is the software identification (SWID) tag, an XML-based data format containing information describing a unit of software. A collection of SWID tags provides timely and accurate information about the current state of computing devices, also called endpoints. Organizations need to utilize this state information to measure the level of assurance of the software used to access organizational resources and to support critical business functions.

Automating SAM requires timely collection of software inventory data in the form of SWID tags and depends crucially on the trustworthiness of the SAM processes implemented for each endpoint. Secure transport protocols are required to enable SWID tag data to be exchanged. Trusted Network Connect (TNC) specifications provide the standards-based mechanisms to support the secure exchange of SWID tag information from and between computing devices.

Capabilities supporting this approach will be developed using existing commercial and open-source software with additional functional development as needed. As each capability is completed, it will be assessed against the original objective and this document will be revised to reflect relevant changes to the original approach.

## KEYWORDS

access control; continuous monitoring; policy server; risk-based decision; security automation; software asset management; software identification; software inventory; visibility into endpoint

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## 1 1. EXECUTIVE SUMMARY

2 This document describes the technical challenge of collecting accurate and timely  
3 software inventory data, the desired security characteristics of a solution, and an  
4 approach using software identification (SWID) tags—a collection of data about software  
5 and its lifecycle and dependencies—and commercial, off-the-shelf technologies.

6 To build an effective security program, organizations need to know what software is  
7 running on their networks. Software asset management (SAM) can help organizations  
8 develop an inventory of installed software across their information technology (IT)  
9 networks, providing accurate and timely information about the current status of the  
10 software that accesses organizational resources and supports critical business functions.  
11 Software inventory in turn, supports the automation of security measures so that  
12 software running on business-critical systems can be routinely verified as authorized,  
13 not tampered with, and with vulnerabilities patched.

14 In many organizations, SAM processes are either manual or supported by a collection of  
15 disparate proprietary solutions. The approach to SAM described in this document  
16 addresses the technical challenge of collecting accurate and timely software inventory  
17 data using commercial, off-the-shelf products that are available to organizations of all  
18 sizes. We have employed a standardized approach that provides an integrated view of  
19 software and allows organizations to make risk-based decisions about their software  
20 vulnerabilities.

21 The core of this example solution is the software identification (SWID) tag, an XML-  
22 based data format describing a unit of software. A collection of SWID tags provides  
23 timely and accurate information about the current state of computing devices.  
24 Automating SAM also requires the secure exchange of SWID tag information between  
25 computing devices using the Trusted Network Connect (TNC) specifications, which  
26 provide the standards-based mechanisms.

27 This project was initiated in consultation with members of industry and other  
28 government agencies, who expressed a need for improved software asset management  
29 capabilities. An earlier draft of this document was made available for public comment,  
30 and those comments along with our responses are included at the end of the document.  
31 We invite readers to comment on this draft as well, so that the problem statement is as  
32 broadly applicable as possible before we begin work in NCCoE labs implementing model  
33 solutions. Please provide your comments to [common-nccoe@nist.gov](mailto:common-nccoe@nist.gov).

34 This project is part of a larger effort to show organizations how to implement  
35 continuous monitoring of their IT systems, and will result in a freely available NIST  
36 Cybersecurity Practice Guide.

## 37 2. DESCRIPTION

### 38 Goal

39 Continuous monitoring includes, but is not limited to, the monitoring of IT security and  
40 operational practices of asset management, configuration management, and  
41 vulnerability management. This building block—an NCCoE project that is applicable to  
42 multiple sectors—will demonstrate software asset management capabilities supporting  
43 continuous monitoring by focusing on accurate, timely collection of software inventory  
44 data and the secure exchange of software inventory data from and between computing  
45 devices. The software asset management functionality demonstrated by this building  
46 block may be used as part of a larger continuous monitoring capability supporting basic  
47 situational awareness of the software that is installed and in use on monitored devices.

48 In the context of this paper, the term ‘situational awareness’ represents timely  
49 collection and use of endpoint software installation state data that is collected using  
50 automated means. This includes software and patch inventory, software change data,  
51 and software footprint data (e.g., filenames, versions, hashes). This information is  
52 maintained by installers and other system processes used to manage the deployment of  
53 software (see Figure 1) and is communicated through standardized protocols (see Figure  
54 2).

### 55 Background

56 Many, if not all, of an organization’s mission or business essential functions—  
57 governance structure and core business processes—are dependent upon information  
58 technology. It is critical that organizations deploy solutions based on sound architectural  
59 approaches that support operational and security needs to protect the confidentiality,  
60 integrity and availability of information. Identifying and responding to new  
61 vulnerabilities, evolving threats and an organization’s constantly changing security and  
62 operational environment is a dynamic process that must be effectively and proactively  
63 managed.

64 Continuous monitoring is defined as maintaining ongoing awareness to support  
65 organizational risk decisions<sup>1</sup>. Maintaining awareness of the software assets that reside  
66 on an enterprise network is critical to risk management and for defining the scope of  
67 authorization activities. A continuous monitoring system is composed of many different  
68 capabilities that support collection of security and operational data, analysis of real-time  
69 and historic data, and reporting of metrics in support of risk-based decision making at  
70 many different levels and contexts within an organization. To achieve this, a continuous  
71 monitoring system must provide visibility into organizational assets, awareness of

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<sup>1</sup> NIST SP 800-137: Information Security Continuous Monitoring (ISCM) for Federal Information Systems and Organizations

72 threats and vulnerabilities, and support measurement of the effectiveness of deployed  
73 security controls.

74 A significant number of security controls relate to the management of software. These  
75 controls address the processes and technology required to successfully manage  
76 software throughout its deployed lifespan. Software is *released* by a publisher, *acquired*  
77 by an organization, *installed* by an administrator or user, *maintained* by applying  
78 patches (e.g., hot fixes, service packs) and updated software versions, and finally is  
79 *uninstalled* or retired when it is no longer of use or when the product reaches end-of-  
80 life. Throughout this lifecycle, a number of business processes are performed to manage  
81 the software. Licenses are tracked and purchased as needed as part of a license  
82 management process; software media is acquired as part of a supply chain; software is  
83 updated to take advantage of new features as part of a change management process;  
84 and patches are applied to fix security and functional flaws as part of vulnerability and  
85 patch management processes.

86 Automating SAM practices requires timely collection of software inventory data in  
87 support of ongoing awareness. SAM also supports disciplined network operations,  
88 change control, configuration management, and other IT and security practices. Tools  
89 supporting SAM help maintain an inventory of software installed and used on devices to  
90 access services and information maintained by an organization. Automating the  
91 management of software can be accomplished with a combination of system  
92 configuration, network management and license management tools, or with other  
93 special-purpose tools. SAM capabilities track the life cycle of an organization's software  
94 assets and provides automated management functions such as remote management of  
95 devices. The deployment and effective use of SAM capabilities is a key component of  
96 the implementation, assessment and continuous monitoring of software-related  
97 security controls such as those found in NIST Special Publication (SP) 800-53 Revision 4,  
98 ISO/IEC 27001:2013 Annex A , and other community-specific control catalogs.

### 99 **Security Challenge**

100 In order to support risk-based decision making and automated action, it is necessary to  
101 have accurate, timely information about the current state of computing devices, also  
102 called endpoints, to include the current state of software installed, authorized and used  
103 on each endpoint. Organizations need to utilize this state information to measure and  
104 sustain the level of assurance of the software used to access organizational resources  
105 and to support critical business functions.

106 The automated collection and secure exchange of software inventory data can further  
107 this assurance through automation systems that:

- 108 • provide an understanding of what patches and software updates are needed to  
109 ensure software vulnerabilities are minimized



- 110 • determine what software configurations need to be applied to ensure
- 111 compliance with organizational configuration policies
- 112 • discover unauthorized installed software (or prevent the installation of
- 113 unauthorized software)
- 114 • authorize the execution of software, preventing the execution of unauthorized
- 115 or malicious code

116 In many organizations, SAM processes are either manual or are supported by a  
117 collection of proprietary solutions that do not scale for a variety of reasons. Often,  
118 proprietary solutions lack integration with other operational and security systems, are  
119 aligned with specific product families, and provide different informational views into the  
120 software they manage. As a result of implementing proprietary approaches, current  
121 SAM tools often don't use information provided by the publisher to definitively identify  
122 and track software and its updates/patches.

123 This leads to significant issues, risks, and ongoing costs, such as:

- 124 • Current techniques are prone to errors in software identification and latency in
- 125 support for new releases, and require on-going tweaking by the administrator.
- 126 • Software data is not normalized across tool sets making consistent, correlation
- 127 and reporting difficult.
- 128 • Current tools cannot authenticate installation media using vendor-neutral
- 129 methods resulting in implementation and deployment complexity, and often
- 130 allow the installation of tampered software.
- 131 • Knowledge about the composition of installed software is not provided by most
- 132 publishers as a common practice, making it difficult to detect unauthorized
- 133 software modifications.
- 134 • Many software installation mechanisms do not associate installed software with
- 135 dependent components (e.g., shared libraries, patches) in a way that is usable by
- 136 software inventory and other software management tools, reducing the
- 137 effectiveness of these tools.

138 SAM, as envisioned in this building block, requires a standardized approach that  
139 provides an integrated view of software throughout its lifecycle. Such an approach must  
140 support the following capabilities:

- 141 • Publication of installed software inventory – When connected to an authorized
- 142 network, a device's full or updated software inventory is securely reported to a
- 143 central configuration management database that aggregates the software
- 144 inventory of multiple devices for further analysis.
- 145 • Authorization and verification of software installation media - The ability to
- 146 verify that the media is from a trusted publisher and that the integrity of the
- 147 installation media has been maintained.

- 148 • Software execution whitelisting – The execution environment verifies that the  
149 software to be executed is authorized for execution and that the executable files  
150 and associated libraries have not been tampered with.
- 151 • Software inventory-based network access control – Control access to network  
152 resources at the time of connect based on published installed software  
153 inventory. Access to network resources can be limited if software is outdated or  
154 patches are not installed based on digital policies.

155

156 When used together, these capabilities enable enterprise-wide management of what  
157 software is allowed to be installed and executed. The collected information will also  
158 provide software version information to support license, vulnerability, and patch  
159 management needs. If historic software inventory information is maintained, retroactive  
160 analysis techniques can be applied on this data to determine historic vulnerable  
161 conditions in support of incident response and recovery processes. Finally, using  
162 collected software inventory, network access can be controlled, enabling the device to  
163 be connected to a remediation network, if necessary, so the appropriate software  
164 changes can be made before allowing it full access to the operational network.

165 The ability to support the intended business processes and the value obtained from  
166 automated collection and exchange of endpoint software inventory data depends  
167 crucially on the trustworthiness of the SAM processes implemented for each endpoint.  
168 At the very least, SAM processes must not undermine the trustworthiness of an  
169 endpoint by becoming a new avenue for attack. Therefore, SAM processes must  
170 leverage an appropriate set of security protections available on each particular platform  
171 to protect the confidentiality, integrity, and availability of software information. Since  
172 endpoints are highly variable in terms of available security protections, and since  
173 protection mechanisms should be increasing and improving all the time, it is neither  
174 practical nor desirable to establish a security threshold. Rather, the goal is for SAM  
175 processes to be flexible or configurable to take advantage of the best security features a  
176 platform has to offer.

### 177 3. SECURITY CHARACTERISTICS

178 The building block's SAM processes will:

- 179 • provide organizational visibility into endpoint software inventory supporting  
180 security and operational, risk-based decision making
- 181 • provide assurance that software installation media is authentic based on digital  
182 signatures and cryptographic hashes
- 183 • identify and support decision making related to software vulnerabilities prior to  
184 installation and during the lifecycle of installed software
- 185 • maintain a comprehensive, up-to-date view of the state of software installed on  
186 computing devices using one or more enterprise data stores

- 187       • uphold or improve the assurance of an endpoint’s effective trusted computing  
188       base; endpoint SAM processes must not degrade an endpoint’s security  
189       assurance

#### 190   4. APPROACH

191   This building block focuses on the demonstration of SAM capabilities, based on  
192   standardized data formats and transport protocols. The general approach will address  
193   the following capabilities:

- 194       • verify the identity of the software publisher-provided installation media  
195       • verify that installation media is authentic and hasn’t been tampered with  
196       • determine what software is installed and in use on a given endpoint device,  
197       including legacy and end-of-life products  
198       • determine whether there is installed software on an endpoint that was not  
199       deployed using authorized mechanisms  
200       • restrict execution of software that was not installed using authorized  
201       mechanisms  
202       • identify the presence of software flaws in installed software  
203       • enforce access control rules for network resources based on software inventory  
204       data

205   At the core of this solution is the software identification (SWID) tag, which is an XML-  
206   based data format containing a collection of information describing a unit of software. A  
207   SWID tag contains data elements that identify a specific unit of software and provides  
208   other data elements that enable categorization, identification and hashing of software  
209   components, references to related software and dependencies, and other data points.  
210   SWID tags can be associated with software installation media, installed software and  
211   software updates (e.g., service packs, patches, hotfixes). SWID tags associated with  
212   installation media (e.g., download package, DVD media) are called “media tags.” SWID  
213   tags associated with software and associated software updates (e.g., patches) that have  
214   been installed are called “installation tags.”

215   SWID media tags enable the associated media to be identified and verified using hash  
216   algorithms, and the publisher of the media to be authenticated using XML digital  
217   signatures containing an X.509 certificate.

218   Installation SWID tags managed by software installers or by system processes are  
219   responsible for describing, in a machine-readable form, the software and software  
220   updates that have been deployed to an endpoint. These tags are often organized in  
221   storage locations on the endpoint device. These tags enable installed software and  
222   software updates to be identified. Using this identification data, the relationship to  
223   software dependencies can be identified, the installation location to be found, and  
224   executables and other supporting files that are part of the installation can be identified

225 and verified using associated version and hash information in the SWID tag's package  
226 footprint. Data pertaining to executable files can be used to verify executables at  
227 runtime, which partially supports whitelisting and blacklisting of application execution.  
228 Caution should be exercised when implementing runtime software footprint verification  
229 as part of a boot sequence for operating environments. Such capabilities may be  
230 necessary to ensure safe execution, but could also prevent execution of important  
231 system, maintenance or update processes.

232 Today, SWID tags are available for some commercially available software. Development  
233 of this building block should encourage additional commercial software vendors to  
234 provide additional SWID tagging support. For software that currently supports SWID  
235 tagging, support for SWID tagging will be expanded as needed. Additionally, SWID tags  
236 can be developed and deployed for custom software created by an organization,  
237 allowing this software to be managed using commodity software asset management  
238 tools. Third-party generation of SWID tags will be explored, which can be used to  
239 provide the data needed to manage custom or legacy products that do not have  
240 publisher-provided SWID tags.

241 Secure transport protocols are required to enable SWID tag data to be exchanged. The  
242 Trusted Network Connect (TNC) specifications provide the standards-based mechanisms  
243 to support the secure exchange of SWID tag information. The TNC standards enable  
244 accurate software inventory information to be made available to the enterprise. Using  
245 the TNC protocols, collected SWID tag data can be published to a data store managed by  
246 a policy server. This persisted information can be used to support configuration,  
247 vulnerability management, attack detection, network access control decision making,  
248 and other security automation tasks.

249 The building block's SAM capabilities, based on SWID tags and TNC transport protocols,  
250 will:

- 251 • allow installation media to be verified as authentic
- 252 • enable software execution to be limited to authorized software based on  
253 organizational policies
- 254 • demonstrate a standardized approach for securely collecting and exchanging  
255 software inventory data from networked endpoints, including those  
256 accessing a network remotely
- 257 • enable use of authoritative, vendor-provided SWID tag information to drive  
258 business processes
- 259 • make exchanged software inventory data available to operational and  
260 security systems where it can be evaluated against organizational policies  
261 supporting human-assisted and automated, risk-based decision making  
262

263 The solution should conform to the Trusted Computing Group (TCG) Trusted Network  
264 Connect (TNC) Endpoint Compliance Profile (ECP) where possible. Data collection of

265 SWID tag-based software inventories must occur based on software installation change  
266 events. For the full value of this building block to be realized, both the SWID Tag and  
267 TNC ECP standards must be adopted by the SAM tools used.

268 Capabilities supporting the building block will be developed using existing commercial  
269 and open-source software with additional functional development as needed. As each  
270 capability is completed it will be assessed against the original objective and this  
271 document will be revised to reflect relevant changes to the original approach.

272 Gaps in technology and standards will be identified and solutions to these gaps will be  
273 proposed. Where practical, feedback will be provided to the standards development  
274 organizations to support revisions to the underlying standards.

275 The scope of the proposed solution is to demonstrate SAM capabilities, based on  
276 standardized data formats and transport protocols. The SAM building block focuses on  
277 the use of software identification methods for locally installed software applications and  
278 related installation/management processes. This document does not address the  
279 emerging examples of ephemeral software instances, such as cloud-based applications  
280 or other client-side active content technologies<sup>2</sup>.

281 The use of ephemeral software brings additional security and asset management  
282 requirements; future iterations of this building block may explore management of active  
283 content as part of an overall software asset management solution. Additionally, this  
284 building block will investigate the appropriate means to use SWID tags for executable  
285 modules which might not be physically present on the local system, but may be  
286 accessible from network-based shares and removable drives; as well as, from software  
287 virtualization services.

288 The capabilities for this building block will be developed in the following manner:

#### 289 **Capability 0 – Establish SWID Tag Environment**

290 The first capability prepares an environment for deployment and management of SWID  
291 tag data in the end-point device. It is a pre-condition for the other capabilities.

#### 292 **Development Approach**

293 This capability will demonstrate three functions for supported platforms: a managed  
294 SWID tag installation environment, installer support for deploying SWID tags, and  
295 methods for tagging legacy software that have not been provided with a SWID tag by  
296 the software vendor.

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<sup>2</sup> Client-side active content is described in NIST Special Publication 800-44: Guidelines on Securing Public Web Servers, version 2.

### 297 *Management of Installed SWID Tags*

298 This function will establish an environment on each endpoint  
 299 platform for storage of installed SWID tag data as shown in  
 300 Figure 1. During software installation, installers will deploy  
 301 SWID tag information for the installed software to the SWID  
 302 tag data store. This data store is typically the directory  
 303 location identified by the SWID tag specification. For  
 304 platforms that do not have an identified location, alternate  
 305 storage mechanisms will be identified and used.

306 The development of this function will identify platform-  
 307 specific security mechanisms to protect the SWID data from  
 308 tampering and unauthorized access. Techniques will be  
 309 employed to maintain and verify the integrity of stored data  
 310 and limit access to read and modify SWID tags to authorized processes and users.

311 Installation environments will:

- 312 • limit write and modify access to the stored SWID tag data to software  
 313 installation, inventory, and discovery processes
- 314 • limit read access to the stored SWID tag data to installation processes and other  
 315 processes that are authorized to access SWID tag information

### 316 *Deployment of SWID Tag Data During Software Installation*

317 During software installation, the software installer is responsible for deployment of  
 318 SWID tag information to the SWID tag data store. Development in this area will  
 319 demonstrate that the appropriate capabilities are present in installers to manage the  
 320 deployment and maintenance of SWID tags.

321 Installers will:

- 322 • deploy SWID tag data to the SWID tag data store for installed software and  
 323 software deltas (e.g., patches, updates)
- 324 • clean up any legacy SWID tag data for software that is uninstalled or upgraded  
 325 during the installation process.

### 326 *Deployment of SWID Tags for Legacy Software*

327 For software that does not have an associated SWID tag provided by the software  
 328 vendor, it will be necessary to discover such software and to deploy or create an  
 329 appropriate SWID tag. This function may be supported through the application of  
 330 software patches that retroactively deploy a SWID tag for the patched software or by  
 331 3<sup>rd</sup>-party tools that provide this capability.

332 **Outcomes:**

- 333 • maintain an accurate accounting of installed software utilizing SWID tags
- 334 • uphold or improve the assurance of an endpoint's effective trusted computing  
 335 base; endpoint SAM processes must not degrade endpoint security assurance

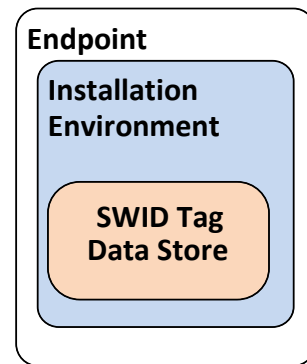


Figure 1 - Capability 0 Architecture

### 336 **Capability 1 – Publish Installed SWID Tag Data**

337 The SWID tag information in an endpoint’s SWID tag data store is useful to capabilities  
 338 implemented on the endpoint. However, the ability to share this information with  
 339 external capabilities enables the endpoint SWID tag information to support a variety of  
 340 enterprise business, operational and security processes.

#### 341 **Development Approach**

342 Prerequisite: Capability 0 – Establish SWID Tag Environment

343 Development of this capability will focus on using  
 344 the transport protocols from the TNC standards  
 345 to establish a secure channel between the  
 346 endpoint and the policy server. Then SWID tag  
 347 data for software installed on an endpoint can be  
 348 used to securely communicate accurate software  
 349 inventory to the policy server. This exchange  
 350 between a SWID collector on the endpoint and a  
 351 policy server receiving the published SWID tag  
 352 data is depicted in Figure 2. Two modes of  
 353 exchange must be supported: collector initiated publication of full or incremental SWID  
 354 data and policy server initiated requests for specific SWID tag data.

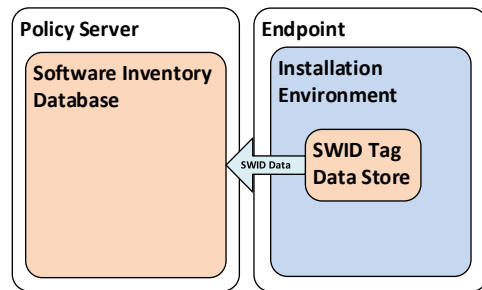


Figure 2 - Capability 1 Architecture

355 Regardless of the mode of exchange, the policy server will interact with the SWID  
 356 collector on an endpoint device to access current and ongoing updates of SWID tag  
 357 data. The policy server will maintain historic information for the software inventory of  
 358 each endpoint it manages. Techniques will be identified to secure historic SWID tag data  
 359 over the long-run.

360 The SWID collector will:

- 361 • support publication of SWID data based on the Endpoint Compliance Profile  
 362 using the SWID Message and Attributes for IF-M specification which provides a  
 363 standardized interface for messaging
- 364 • support publishing of full and incremental, event-driven SWID data to a policy  
 365 server

366 The policy server will:

- 367 • receive exchanged SWID data
- 368 • store published SWID tag data for future retrieval, analysis, and possible  
 369 automated or manual policy decision making and action

370 **Outcomes:**

- 371 • provide organizational visibility into endpoint device software inventory  
 372 supporting security and operational, risk-based decision making
- 373 • enable identification of software with vulnerabilities throughout the lifecycle of  
 374 installed software

- 375 • maintain a comprehensive, up-to-date view of the state of software installed on
- 376 endpoints using an enterprise data store
- 377 • actively monitor software changes on one or more endpoints
- 378 • enforce enterprise policies based on missing patches or the presence of
- 379 unapproved software
- 380 • provide support for other capabilities that are “downstream” processes (e.g.,
- 381 verification of configuration baselines related to specific software, vulnerability
- 382 detection, patch management) that require enterprise knowledge of endpoint
- 383 software inventory

## 384 **Capability 2 – Media Verification Using SWID Tags**

385 Media tampering is a significant attack vector presenting challenges for both software  
386 publishers and consumers. One of the benefits of a SWID tag is that it can be used to  
387 authenticate the publisher and verify the integrity of installation media. This enables  
388 install-time verification of the software media providing greater software assurance at  
389 the point of install.

### 390 **Development Approach**

391 Prerequisite: Capability 0 – Establish SWID Tag Environment

392 Development of this capability augments installation by enabling verification of  
393 installation media using a media tag. A media tag is a variant of a SWID tag that is  
394 bundled with the software installation media. The media can be an optical disk (e.g.,  
395 DVD, BluRay), a shared network resource or a downloadable installation package. A  
396 media tag contains information that identifies the installation media, the software  
397 revision to be installed, and a file manifest containing paths and cryptographic hashes  
398 for each component of the software media. This collection of information can be signed  
399 using the XMLD Signature Syntax and Processing standard.

400 Processing of installation media by this capability requires incorporation of the SWID  
401 media tag in the installation media.

402 Installation environments will support:

- 403 • verification of the XML digital signature, including validating the certificate
- 404 included in the signature based on a collection of available trusted root
- 405 certificates
- 406 • verification of the installation media based on the file manifest and associated
- 407 cryptographic hashes

### 408 **Outcomes:**

- 409 • provide assurance that software installation media is authentic based on digital
- 410 signatures and cryptographic hashes
- 411 • verify the integrity of installation media prior to software installation
- 412 • enable the authorization of software installation based on the identification of
- 413 the publisher and product



### 414 **Capability 3 – Execution Authorization Using Installed SWID Data**

415 The threat of many potential attack vectors is reduced by establishing greater trust that  
 416 installed software has come through authorized channels. With this higher degree of  
 417 assurance and verification that the software is trusted to perform as intended, policies  
 418 such as whitelists can be used to limit software execution.

419 This building block capability will only be applicable to software with associated SWID  
 420 tags that include footprint details. Absence of footprint details for software may be a  
 421 policy item to consider as a part of this protection scheme. There is a desire to make this  
 422 protection configurable so that policies may apply at the system, user, or process level.

423 This building block capability will also explore how SWID tags can help to enforce an  
 424 authorized software list, such as a whitelist, that might be established by an  
 425 organizational change management process.

#### 426 **Development Approach**

427 Prerequisite: Capability 0 – Establish SWID Tag Environment

428 Development of this capability will utilize  
 429 executable and shared library information  
 430 defined in a SWID tag to allow or restrict  
 431 program execution, based on an organizationally  
 432 defined whitelist or blacklist. To support this, the  
 433 execution environment will access installed SWID  
 434 data, illustrated in Figure 3. These solutions will  
 435 verify the integrity of the executable prior to  
 436 execution using the cryptographic hash  
 437 information associated with the executable in  
 438 the installed SWID tag's package footprint. If this verification fails, then the execution  
 439 will be prevented.

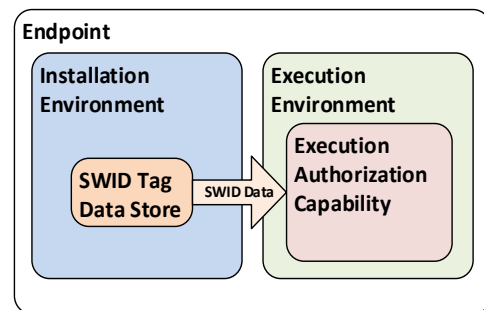


Figure 3 - Capability 3 Architecture

440 Additional policies may be employed to restrict execution privileges for specific users  
 441 based on available SWID tag data. These policy expressions will use normalized software  
 442 identifiers and metadata attributes in the SWID tag.

#### 443 **Outcomes:**

- 444 • execution is restricted to software installed through authorized channels
- 445 • organizations define software execution policies based on SWID tag data
- 446 • policies are able to be defined and shared across multiple organizations, tools  
 447 and processes

### 448 **Capability 4 – Network-Based Policy Enforcement Based on SWID Information**

449 Organizations ensure that the state of an endpoint is acceptable by controlling access to  
 450 network resources at the time of connection and on an ongoing basis. Detecting and  
 451 evaluating the software inventory of a device is an important dimension of network  
 452 access control decisions.

## 453 Development Approach

## 454 Prerequisite: Capability 1 – Publish Installed SWID Tag Data

455 Development of this capability will use a policy  
 456 server to make network access control decisions.  
 457 Using published information collected from the  
 458 endpoint, supported by capability 1, the policy  
 459 server will authorize a computing device's  
 460 connection to the network. The endpoint's  
 461 software inventory will be monitored on an  
 462 ongoing basis to detect software changes that  
 463 violate network policy. If the endpoint's software  
 464 inventory is found to be non-compliant at any point in time, the endpoint will be  
 465 segregated for remedies to be addressed or disconnected.

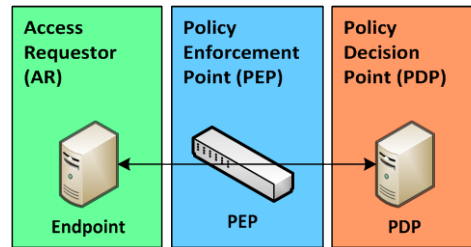


Figure 4 - Capability 4 Architecture

466 Developed solutions will need to:

- 467 • establish TNC compliant infrastructure (e.g., policy decision point, policy  
468 enforcement point)
- 469 • implement network access control based on configured software usage and  
470 patching policy:
  - 471 – virtual local area network (VLAN) segregation of non-compliant hosts
  - 472 – patching on segmented VLAN

473 Solutions will support the following workflow:

- 474 1. When connecting to a network, the endpoint will discover the policy  
475 enforcement point.
- 476 2. The endpoint will publish full or updated software inventory using SWID data.
- 477 3. If the published software inventory is determined not to be compliant, access  
478 will be rejected or limited according to policy. If the endpoint is compliant, it  
479 will be granted access to network resources.
- 480 4. Endpoints will continue to publish changes to their software inventory on an  
481 ongoing basis while connected, allowing for compliance to be continuously  
482 measured.

483 Non-compliant endpoints will be handled according to the configured policy. If remedies  
 484 can be applied, the following workflow will be supported:

- 485 1. The endpoint will be relocated to a remediation VLAN.
- 486 2. Patches will be downloaded and applied.
- 487 3. Non-compliant software will be requested for removal.
- 488 4. Once deficiencies are addressed, the endpoint will be re-verified and allowed  
489 access to the network.

490 Another supported variation will be to move the endpoint to a monitoring LAN with  
 491 limited access if unapproved software is present.

492 **Outcomes:**

- 493 • prevent endpoints from accessing network resources if installed software is not
- 494 compliant with software whitelist/blacklist or patch policy
- 495 • demonstrate support for a variety of mechanisms for remedy

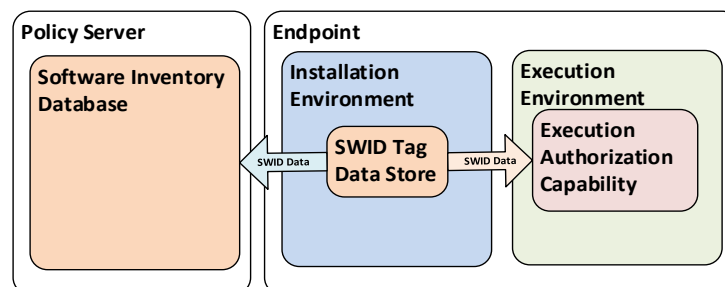
496 **Other Possible Capabilities**

497 The demonstrable capabilities defined in this document represent areas where  
 498 standards and product capabilities exist or are supportive of the solution. Additional  
 499 capabilities may be added to the building block that address other requirements,  
 500 building on these foundations. The SAM capabilities can be used with other security  
 501 capabilities and tools that may be deployed at an endpoint or server to meet additional  
 502 requirements. These may include dashboards that provide a network, enterprise, or  
 503 organizational view of software inventory and software vulnerability information among  
 504 other possibilities. Other avenues of collaboration will uncover new areas for expansion  
 505 that will be added to the building block.

## 506 5. HIGH-LEVEL ARCHITECTURE

507 The architecture for this building block, illustrated in Figure 5, depicts two distinct  
 508 components: the policy server and the endpoint. The endpoint represents the  
 509 computing device for which the software inventory is monitored. The policy server is the  
 510 point of publication for software inventory data generated at the computing device. It is  
 511 expected that multiple computing devices will interact with a single policy server.  
 512 Organizations can also engage existing inventory management solutions to work with  
 513 this building block to enhance the organizational view of software. For example,  
 514 organizations may choose to implement multiple policy servers responsible for  
 515 maintaining software inventory data for a network, office, data center or other  
 516 organizational scope.

517

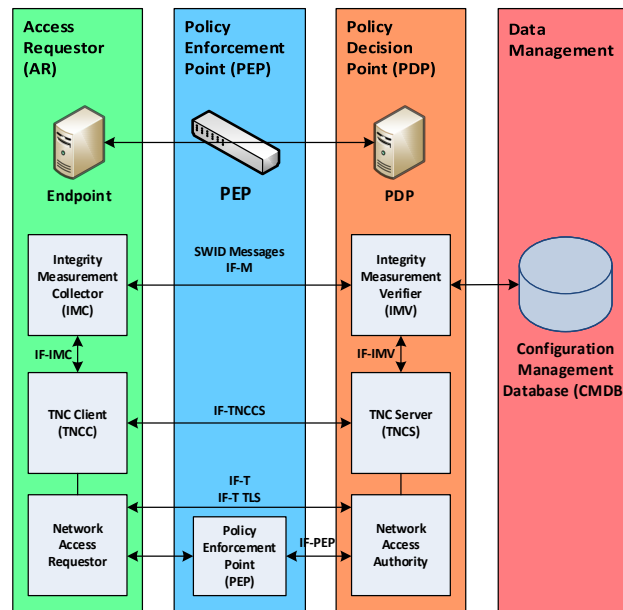


518

519

Figure 5 - Building Block Architecture

520 The diagram, illustrated in Figure 6, represents the TNC architecture that is used to  
 521 transport software inventory data and to support network access control functionality  
 522 supported by this building block.



523  
 524

Figure 6 - TNC Architecture

525 In this diagram the endpoint is the access requestor (AR) and the policy server is the  
 526 policy decision point (PDP). Access control is enforced by the policy enforcement point  
 527 (PEP) which is typically a network device (e.g., wireless access point, switch, and  
 528 firewall).

## 529 6. RELEVANT STANDARDS

530 ISO/IEC 27001:2013, Information technology—Security techniques—Information  
 531 Security Management—Requirements

532 ISO/IEC 19770-2:2009, Information technology—Software asset management—Part 2:  
 533 Software identification tag

534 XML Signature Syntax and Processing (Second Edition), W3C Recommendation 10 June  
 535 2008

536 TCG TNC Endpoint Compliance Profile Version 1.0, Revision 9, 23 August 2013

537 TCG TNC SWID Message and Attributes for IF-M Version 1.0, Revision 14, 23 August  
 538 2013

539 TCG TNC IF-IMC Version 1.3, Revision 18, 27 February 2013

540 TCG TNC IF-IMV Version 1.4, Revision 8, 23 August 2013

541 TCG TNC IF-T: Binding to TLS Version 2.0, Revision 7, 27 February 2013

542 TCG TNC IF-TNCCS: TLV Binding Version 2.0, Revision 16, 22 January 2010

543 TCG TNC IF-PEP: Protocol Bindings for RADIUS, Specification Version 1.1, February 2007

544 TCG TNC PDP Discovery and Validation Version 1.0, Revision 9, 23 August 2013

## 545 **7. SECURITY CONTROLS MAPPING**

546 The following table maps the security controls relevant to the SAM building block. It is  
547 intentionally over-inclusive including controls that contribute to and utilize the type of  
548 functionality enabled by SWID-aware software asset management. One should use the  
549 mapping to assist in evaluating implementations of the SAM building block and in  
550 deploying the building block within a broader IT security management regime.

551 Column one lists the security characteristic being described. Column two describes the  
552 example capability. The third column differentiates between controls that are enabled-  
553 by or contributed-to by SAM functionality. The purpose of this distinction is to indicate  
554 whether the SAM capability is essential to implementing this control or would assist in  
555 implementing the control. The fourth, fifth and sixth columns give the NIST  
556 Cybersecurity Framework Function, Category and Subcategory from the core controls  
557 list. The seventh and eighth columns give the crosswalk to IEC controls and NIST 800-  
558 53r4 controls from the Cybersecurity Framework Core crosswalk.

559 This exercise is meant to demonstrate the real-world applicability of standards and best  
560 practices, but does not imply that products with these characteristics will meet your  
561 industry's requirements for regulatory approval or accreditation

Security Characteristic	Example Capability	Enables, Contributes	CSF Function	CSF Category	CSF Subcategory	ISO/IEC	NIST 800-53 rev4
Device security	Use SWID tags to support the inventory of devices and systems	Enables	Identity	Access management	ID.AM-1: Physical devices and systems within the organization are inventoried	ISO/IEC 27001:2013 A.8.1.1, A.8.1.2	NIST SP 800-53 Rev. 4 CM-8
Software inventory	Use SWID tags to support the inventory of software platforms and applications	Enables	Identity	Access management	ID.AM-2: Software platforms and applications within the organization are inventoried	ISO/IEC 27001:2013 A.8.1.1, A.8.1.2	NIST SP 800-53 Rev. 4 CM-8
System mapping	Map organizational data flows	Enables	Identity	Access management	ID.AM-3: Organizational communication and data flows are mapped	ISO/IEC 27001:2013 A.13.2.1	NIST SP 800-53 Rev. 4 AC-4, CA-3, CA-9, PL-8
System mapping	Use SWID tag capabilities to inventory external information systems	Enables	Identity	Access management	ID.AM-4: External information systems are catalogued	ISO/IEC 27001:2013 A.11.2.6	NIST SP 800-53 Rev. 4 AC-20, SA-9

Security Characteristic	Example Capability	Enables, Contributes	CSF Function	CSF Category	CSF Subcategory	ISO/IEC	NIST 800-53 rev4
Software classification	Leverage tagging to prioritize resources	Enables	Identity	Access management	ID.AM-5: Resources (e.g., hardware, devices, data, and software) are prioritized based on their classification, criticality, and business value	ISO/IEC 27001:2013 A.8.2.1	NIST SP 800-53 Rev. 4 CP-2, RA-2, SA-14
Vulnerability identification	Utilize tagging to assist in the identifying of asset vulnerabilities	Enables	Identity	Risk assessment	ID.RA-1: Asset vulnerabilities are identified and documented	ISO/IEC 27001:2013 A.12.6.1, A.18.2.3	NIST SP 800-53 Rev. 4 CA-2, CA-7, CA-8, RA-3, RA-5, SA-5, SA-11, SI-2, SI-4, SI-5
Access	Use tagging to assist in the managing of physical access	Contributes	Protect	Access control	PR.AC-2: Physical access to assets is managed and protected	ISO/IEC 27001:2013 A.11.1.1, A.11.1.2, A.11.1.4, A.11.1.6, A.11.2.3	NIST SP 800-53 Rev. 4 PE-2, PE-3, PE-4, PE-5, PE-6, PE-9
Asset management	Use tagging to support the formal management of assets	Enables	Protect	Data security	PR.DS-3: Assets are formally managed throughout removal, transfers, and disposition	ISO/IEC 27001:2013 A.8.2.3, A.8.3.1, A.8.3.2, A.8.3.3, A.11.2.7	NIST SP 800-53 Rev. 4 CM-8, MP-6, PE-16

Security Characteristic	Example Capability	Enables, Contributes	CSF Function	CSF Category	CSF Subcategory	ISO/IEC	NIST 800-53 rev4
Integrity verification	Leverage tagging to support integrity checking	Enables	Protect	Data security	PR.DS-6: Integrity checking mechanisms are used to verify software, firmware, and information integrity	ISO/IEC 27001:2013 A.12.2.1, A.12.5.1, A.14.1.2, A.14.1.3	NIST SP 800-53 Rev. 4 SI-7
Configuration management	Leverage tagging to support creation of an IT baseline configuration	Enables	Protect	Data security	PR.IP-1: A baseline configuration of information technology/industrial control systems is created and maintained	ISO/IEC 27001:2013 A.12.1.2, A.12.5.1, A.12.6.2, A.14.2.2, A.14.2.3, A.14.2.4	NIST SP 800-53 Rev. 4 CM-2, CM-3, CM-4, CM-5, CM-6, CM-7, CM-9, SA-10
Configuration management	Leverage tagging to support configuration change control	Contributes	Protect	Information protection	PR.IP-3: Configuration change control processes are in place	ISO/IEC 27001:2013 A.12.1.2, A.12.5.1, A.12.6.2, A.14.2.2, A.14.2.3, A.14.2.4	NIST SP 800-53 Rev. 4 CM-3, CM-4, SA-10



Security Characteristic	Example Capability	Enables, Contributes	CSF Function	CSF Category	CSF Subcategory	ISO/IEC	NIST 800-53 rev4
Process improvement	Utilize tagging to support improvement of protection processes	Contributes	Protect	Information protection	PR.IP-7: Protection processes are continuously improved		NIST SP 800-53 Rev. 4 CA-2, CA-7, CP-2, IR-8, PL-2, PM-6
Process improvement	Utilize tagging to support protection effectiveness sharing	Contributes	Protect	Information protection	PR.IP-8: Effectiveness of protection technologies is shared with appropriate parties	ISO/IEC 27001:2013 A.16.1.6	NIST SP 800-53 Rev. 4 AC-21, CA-7, SI-4
Configuration management	Leverage tagging to support timely maintenance, repair and logging	Contributes	Protect	Maintenance	PR.MA-1: Maintenance and repair of organizational assets is performed and logged in a timely manner, with approved and controlled tools	ISO/IEC 27001:2013 A.11.1.2, A.11.2.4, A.11.2.5	NIST SP 800-53 Rev. 4 MA-2, MA-3, MA-5
Configuration management	Remote maintenance while preventing unauthorized access	Contributes	Protect	Maintenance	PR.MA-2: Remote maintenance of organizational assets is approved, logged, and performed in a manner that prevents unauthorized access	ISO/IEC 27001:2013 A.11.2.4, A.15.1.1, A.15.2.1	NIST SP 800-53 Rev. 4 MA-4

Security Characteristic	Example Capability	Enables, Contributes	CSF Function	CSF Category	CSF Subcategory	ISO/IEC	NIST 800-53 rev4
Integrity verification	Utilize tagging to support the detection of malicious code	Enables, contributes	Detect	Continuous Monitoring	DE.CM-4: Malicious code is detected	ISO/IEC 27001:2013 A.12.2.1	NIST SP 800-53 Rev. 4 SI-3
Integrity verification	Leverage tagging to support the detection of unauthorized mobile code	Enables, contributes	Detect	Continuous Monitoring	DE.CM-5: Unauthorized mobile code is detected	ISO/IEC 27001:2013 A.12.5.1	NIST SP 800-53 Rev. 4 SC-18, SI-4, SC-44
Asset management	Leverage tagging to support the monitoring for unauthorized activity	Enables, contributes	Detect	Continuous Monitoring	DE.CM-7: Monitoring for unauthorized personnel, connections, devices, and software is performed		NIST SP 800-53 Rev. 4 AU-12, CA-7, CM-3, CM-8, PE-3, PE-6, PE-20, SI-4
Detection process	Use tagging to support definition of responsibilities	Contributes	Detect	Detection Process	DE.DP-1: Roles and responsibilities for detection are well defined to ensure accountability	ISO/IEC 27001:2013 A.6.1.1	NIST SP 800-53 Rev. 4 CA-2, CA-7, PM-14

Security Characteristic	Example Capability	Enables, Contributes	CSF Function	CSF Category	CSF Subcategory	ISO/IEC	NIST 800-53 rev4
Detection Process	Detection Activities Comply with Requirements	Contributes	Detect	Detection Process	DE.DP-2: Detection activities comply with all applicable requirements	ISO/IEC 27001:2013 A.18.1.4	NIST SP 800-53 Rev. 4 CA-2, CA-7, PM-14, SI-4
Detection Process	Leverage tagging in testing detection processes	Contributes, Utilizes	Detect	Detection Process	DE.DP-3: Detection processes are tested	ISO/IEC 27001:2013 A.14.2.8	NIST SP 800-53 Rev. 4 CA-2, CA-7, PE-3, PM-14, SI-3, SI-4
Detection Process	Leverage tagging to support communication of detection information	Contributes	Detect	Detection Process	DE.DP-4: Event detection information is communicated to appropriate parties	ISO/IEC 27001:2013 A.16.1.2	NIST SP 800-53 Rev. 4 AU-6, CA-2, CA-7, RA-5, SI-4
Detection Process	Leverage tagging to improve detection processes	Contributes, Utilizes	Detect	Detection Process	DE.DP-5: Detection processes are continuously improved	ISO/IEC 27001:2013 A.16.1.6	NIST SP 800-53 Rev. 4, CA-2, CA-7, PL-2, RA-5, SI-4, PM-14

Security Characteristic	Example Capability	Enables, Contributes	CSF Function	CSF Category	CSF Subcategory	ISO/IEC	NIST 800-53 rev4
Analysis Process	Utilizing tagging in investigating notifications from detection systems	Contributes	Response	Analysis	RS.AN-1: Notifications from detection systems are investigated	ISO/IEC 27001:2013 A.12.4.1, A.12.4.3, A.16.1.5	NIST SP 800-53 Rev. 4 AU-6, CA-7, IR-4, IR-5, PE-6, SI-4
Analysis Process	Utilize tagging to support the analysis and understand of incident impact	Contributes	Response	Analysis	RS.AN-2: The impact of the incident is understood	ISO/IEC 27001:2013 A.16.1.6	NIST SP 800-53 Rev. 4 CP-2, IR-4
Analysis Process	Use tagging to support the utilization of forensics	Enables, Contributes	Response	Analysis	RS.AN-3: Forensics are performed	ISO/IEC 27001:2013 A.16.1.7	NIST SP 800-53 Rev. 4 AU-7, IR-4
Analysis Process	Categorize Incidents	Contributes	Response	Analysis	RS.AN-4: Incidents are categorized consistent with response plans	ISO/IEC 27001:2013 A.16.1.4	NIST SP 800-53 Rev. 4 CP-2, IR-4, IR-5, IR-8
Mitigation Process	Use tagging to support the containing of incidents	Enables, Contributes	Response	Mitigation	RS.MI-1: Incidents are contained	ISO/IEC 27001:2013 A.16.1.5	NIST SP 800-53 Rev. 4 IR-4

Security Characteristic	Example Capability	Enables, Contributes	CSF Function	CSF Category	CSF Subcategory	ISO/IEC	NIST 800-53 rev4
Mitigation Process	Use tagging to support the mitigating of incidents	Contributes	Response	Mitigation	RS.MI-2: Incidents are mitigated	ISO/IEC 27001:2013 A.12.2.1, A.16.1.5	NIST SP 800-53 Rev. 4 IR-4
Mitigation Process	Use tagging to support the mitigation or accepting of new vulnerabilities	Enables, Contributes	Response	Mitigation	RS.MI-3: Newly identified vulnerabilities are mitigated or documented as accepted risks	ISO/IEC 27001:2013 A.12.6.1	NIST SP 800-53 Rev. 4 CA-7, RA-3, RA-5
Process Improvement	Update response plans	Contributes	Response	Improvements	RS.IM-1: Response plans incorporate lessons learned	ISO/IEC 27001:2013 A.16.1.6	NIST SP 800-53 Rev. 4 CP-2, IR-4, IR-8
Process Improvement	Update response strategies	Contributes	Response	Improvements	RS.IM-2: Response strategies are updated		NIST SP 800-53 Rev. 4 CP-2, IR-4, IR-8
Recovery Process	Execute recovery plan	Contributes	Recovery	Response Planning	RC.RP-1: Recovery plan is executed during or after an event	ISO/IEC 27001:2013 A.16.1.5	NIST SP 800-53 Rev. 4 CP-10, IR-4, IR-8
Process Improvement	Adapt recovery plans	Contributes	Recovery	Improvements	RC.IM-1: Recovery plans incorporate lessons learned		NIST SP 800-53 Rev. 4 CP-2, IR-4, IR-8

Security Characteristic	Example Capability	Enables, Contributes	CSF Function	CSF Category	CSF Subcategory	ISO/IEC	NIST 800-53 rev4
Process Improvement	Update recovery strategies	Contributes	Recovery	Improvements	RC.IM-2: Recovery strategies are updated		NIST SP 800-53 Rev. 4 CP-2, IR-4, IR-8

562

## 563 8. COMPONENT LIST

- 564 • network infrastructure devices (e.g., routers, switches, firewalls)
- 565     ○ vendor provided
- 566     ○ either physical or virtualized
- 567 • operating system virtualization cluster
- 568     ○ various operating system installations (e.g., Windows, OS X, Linux)
- 569     ○ virtualization hardware
- 570     ○ virtualization stack
- 571 • application software
- 572     ○ Policy server
- 573     ○ Policy enforcement point
- 574     ○ Policy decision point
- 575     ○ Software with SWID tags

## 576 9. COMMENTS

577 We received 21 comments regarding the draft building block. The following listing in this  
578 section includes a brief summary of each comment and the associated response. Where  
579 necessary, we have revised the building block accordingly.

- 580 1. This document should clearly identify that many current SAM tools use proprietary  
581 techniques and are not using information provided by the publisher to definitively  
582 identify and track software and its updates/patches. This leads to significant issues,  
583 risks, and ongoing costs such as:
  - 584 • Current techniques are prone to errors, latency in support for new releases, and  
585 require on-going tweaking by an administrator;
  - 586 • Data is not normalized across tool sets making consistent, centralized reporting  
587 difficult;
  - 588 • Current tools cannot authenticate installation media and installed files using  
589 standard data for each software release and for patches and updates;
  - 590 • Often necessary software metadata is not provided by publishers as a best  
591 practice;
  - 592 • Many tools are unable to associate installed software with dependent  
593 components, patches, etc.; and
  - 594 • Current approaches don't scale.

595 **Response:** Text was added to the third and fourth paragraphs in the Security  
596 Challenge section of the Description to address these concerns.

597 2. The building block addresses tracking software installed to file system. Not all  
598 software is installed directly to a file system. For example, some software may be  
599 installed within a database or application server. Other installation contexts should  
600 be allowed that account for different installation contexts.

601 **Response:** There is no reason to constrain software installation to file system-based  
602 methods. We have removed references to the “file system” and instead refer  
603 generally to the “installation environment” which allows for a number of different  
604 installation contexts to include databases, virtual containers, etc.

605 3. Use and meaning of the term “situational awareness” is not clear in the draft. It is  
606 not clear if this “situational awareness” is provided by humans and/or a computer  
607 system.

608 **Response:** The text in section 1 under the “Goal” subheading has been clarified to  
609 describe the use of standardized protocols to exchange software and patch  
610 inventory data collected using specialized automation software on a device. This  
611 data can be used provide greater enterprise “situational awareness” over the  
612 software installed on computing devices as a foundational part of a continuous  
613 monitoring capability.

614 4. Using SWID tags to limit software execution and network access is too broad. You  
615 should consider using permission management functionality available in mobile  
616 operating systems to manage software on a much finer grained level to manage  
617 access to OS and device resources.

618 **Response:** The goal of this building block is demonstrate the use of SWID tags,  
619 deployed during the management of software installations on devices, to support  
620 policy enforcement based on the collection of installed software inventory and  
621 software integrity measurements. Use of fine-grained application permissions for  
622 further policy enforcement is beyond the scope of this building block. This may be  
623 addressed by another project in the future.

624 5. It is not clear how listings and hashes of files within a SWID tag support verification  
625 of both software media pre-installation and installed software post-installation.

626 **Response:** Changes have been made to introduce terminology and concepts in the  
627 third and fourth paragraphs of section 3. Approach relating to the use of file listings  
628 and hashes in SWID tags to support pre-installation verification of installation media  
629 and post-installation verification of installed software. These capabilities 2 and 3  
630 amplify this approach.

631 6. In some installation environments, software is installed on a network share or  
632 removable drive. How will this building block address this type of installation  
633 environment?

634 **Response:** Use of dynamically mounted drives is an area that we would like to  
635 explore under this building block. Text has been added to the 11th paragraph of  
636 section 3. Approach to clarify this intent.



637 7. It is not a good practice to use execution whitelisting when booting an OS in a  
638 maintenance mode such as Windows “Safe-Mode” or UNIX single-user mode.

639 **Response:** Added text to the end of the 4th paragraph of section 3. Approach  
640 indicating that the application of whitelisting needs to be done with caution to avoid  
641 this situation. As part of the engineering work involved in developing a  
642 demonstration of this building block, we will need to consider how best to apply  
643 whitelisting capabilities to avoid preventing operation system booting/startup. To do  
644 this the capabilities of each target platform will need to be considered.

645 8. If the software creator’s SWID tag does not contain the full component list (e.g.,  
646 libraries, executables) in the footprint, it may not be possible to whitelist software  
647 execution for that software. Use of 3rd-party SWID tags would be needed to ensure  
648 full coverage of all software components and patches. At execution this creates a  
649 potential race condition between the whitelisting capability and any 3rd-party  
650 functionality that might be deploying tags. How will this situation be handled?

651 **Response:** The whitelisting capability will only be able to whitelist execution based  
652 on available information. Use of 3<sup>rd</sup>-party tags to address information gaps is  
653 something we would like to explore in the building block. In doing so there will be a  
654 number of “race conditions” and deconfliction scenarios that will need to be  
655 explored and addressed with regards to 1<sup>st</sup>-party and 3<sup>rd</sup>-party SWID tags.

656 9. Since the SWID standard only supports one of each of the footprint sections in a  
657 single tag, and it is recommended that the software creator self-heal the footprint  
658 sections, it is not advisable for Third Parties to modify the footprint sections of the  
659 software creator’s tag.

660 **Response:** The ISO/IEC 19770-2 standard is currently undergoing revision. The 2009  
661 version of this specification allowed for signing parts of the SWID tag to validate the  
662 integrity of the tag’s content to detect changes. The revision requires that SWID tags  
663 produced by software creators, publishers, etc. is not modified once produced. One  
664 way of addressing this revised requirement is for a supplementary tag to be created  
665 by 3<sup>rd</sup>-parties to provide additional information without changing the original tag.

666 10. It would be advisable to define a best practice of maintaining “base-line” tags that  
667 would define the “authorized baselines” for an endpoint. These baselines would  
668 represent a definition of what software is authorized for use on the device. These  
669 tags would have the secondary or related footprint sections populated with the list  
670 of files that are included in the package. File hashes would be omitted in these tags  
671 since they are included in the software creator’s SWID tag.

672 **Response:** Using SWID tags for establishing software baselines is an interesting idea.  
673 Software baseline information could be used to extend both endpoint- and network-  
674 based policy enforcement capabilities. Exploration of software baseline capabilities  
675 is currently beyond the scope of this building block, but may be addressed by this or  
676 another project in the future.

677 11. This project should promote SAM capabilities for use in web application  
678 environments. SWID tags can be used for commercially available and custom web  
679 applications.

680 **Response:** Addressing web application deployment environments, along with  
681 database and other compositional installation contexts, is a stretch goal of this  
682 building block. While this type of SAM capability is in scope, such functionality will  
683 likely not get addressed in the initial iterations of this building block and may be  
684 deferred to another project.

685 12. It would be good to tie the building block to the NIST cybersecurity framework and  
686 CAESARS-FE documents. By tying in these concepts, the building block should make  
687 clear what SAM capabilities are significantly inhibited by the lack of standardized  
688 SAM capabilities and information. It should be very clear that this SAM building  
689 block intends to demonstrate improvements to SAM capabilities based on  
690 standardized COTS implementations.

691 **Response:** TODO: reference the controls information.

692 13. There are multiple standards used as part of the building block – SWID and TNC ECP.  
693 It appears that the two are linked/dependent and both must be adopted by tools for  
694 the value of SWIDs to be realized.

695 **Response:** Text has been added to the end of the 8th paragraph of section 3.  
696 Approach to indicate that both standards are needed for this building block. All  
697 capabilities require the availability and use of SWID tags. Capabilities 2 and 3 do not  
698 require a transport protocol since no information needs to be exchanged with a peer  
699 outside the endpoint. Capabilities 1 and 4 require the use of the TNC ECP for  
700 transporting software inventory data.

701 14. Publishing software with standardized, high-quality SWID tags and having SAM tools  
702 capable of using these tags provides a basis for software identification and  
703 management under this building block. This represents a clear improvement over  
704 current SAM capabilities based on other proprietary and standardized approaches. A  
705 clear milestone-oriented plan is needed to communicate what is needed to drive  
706 definitive procurement requirements for SWID tags.

707 **Response:** The purpose of this building block is to demonstrate the operational  
708 viability of using SWID tags and related standards to address a number of security  
709 challenges (see section “Security Challenge”) by realizing a number of security  
710 characteristics (see section 3). Through the production of a reference design, an  
711 associated build, and a resulting solutions guide, we hope to accelerate the adoption  
712 of commercial solutions based on this building block. Developing an implementation  
713 plan and procurement requirements for use of SWID tags is outside the mission of  
714 NIST and the NCCoE, and is beyond the scope of this project.

715 15. This building block should be based on clearly defined use cases that align with  
716 pressing problems resulting from poor SAM capabilities and data. The building block

717 should first clearly demonstrate the current challenges with multiple SAM tools (e.g.,  
718 lack of standardized information and techniques, lack of integration, etc.) and then  
719 measure how the use of SWID tags resolve these issues in other capabilities.

720 **Response:** This building block identifies a number of capabilities in section 4 which  
721 roughly equate to use cases. Evaluating the capabilities of existing solutions is  
722 beyond the scope of this building block. Through the development of this building  
723 block, the security characteristics and capabilities address will be identified and  
724 documented. As indicated in the beginning of the 10th paragraph of Section 3.  
725 Approach, any gaps will be identified and any feedback will provided to the  
726 appropriate organizations.

727 16. As part of establishing the software environment for capability 0, a base  
728 environment needs to be established with a set of core applications across a variety  
729 of platforms (e.g., typical laptop, server, virtual) using a commonly used set of  
730 software.

731 **Response:** The actual platforms, environments, and software used as part of this  
732 building block will be selected in cooperation with and provided by the vendors  
733 participating in the development of the build and through available open source  
734 solutions.

735 17. For capability 0, the technologies used for securing SWID tags on a given platform  
736 should not require new capabilities for current operating systems.

737 **Response:** While it would be ideal to use existing access control and other  
738 technologies to secure the stored SWID tags, existing approaches may not be  
739 sufficient. We plan to explore this issue during the reference design and build  
740 processes to evaluate the use of existing approaches. Any gaps will be identified and  
741 potential mitigations will be explored.

742 18. This building block should validate that the ISO SWID standard meets the  
743 requirements for DHS's CDM project. It should also validate best practices outlined  
744 by TagVault.org.

745 **Response:** This building block addresses basic secure software asset management  
746 capabilities that are needed by most enterprise environments including government  
747 agency environments. We have consulted DHS in the development of this building  
748 block and have worked to align the capabilities explored with their functional needs  
749 for continuous monitoring of software assets. As part of the reference design and  
750 build, we plan to use any appropriate best-practices for design, use of SWID tags,  
751 and implementation. Specific practices will be identified collaboratively with the  
752 organizations participating in this process and through public comment. While  
753 validation of specific requirements and best-practices is out of scope for this effort,  
754 we will document the overall approach and any best practices used and will work to  
755 identify any gaps in the existing guidance.

756 19. Capability 1 should be more focused on the downstream uses of exchanged  
757 software inventory data collected from endpoints. This should include use of a  
758 configuration management database (CMDB) to allow for storage and retrieval of  
759 previously exchanged data.

760 **Response:** As part of producing a demonstration of capability 1 functionality, the  
761 NCCoE will need to identify uses of the exchanged software inventory data. This will  
762 be an active area of engineering as part of development of the reference  
763 architecture with the participating partners.

764 20. Regarding capability 1, there are current techniques for exchanging software  
765 inventory data. This building block should focus on normalized, standard information  
766 exchanged via SWIDs rather than focus on a new protocol. Use of the TNC protocols  
767 should be a much later capability.

768 **Response:** One of the purposes of this building block is to demonstrate an  
769 interoperable, standards-based, platform-neutral approach for exchanging software  
770 inventory data. To achieve this degree of interoperability, we need to consider  
771 standardized transport protocols and data formats. The TNC ECP supports  
772 interoperability by providing both a standardized transport and a standardized data  
773 format with existing adoption in the marketplace. Use of these standards does not  
774 preclude the use of other standards or proprietary solutions in other deployment  
775 scenarios.

776 21. In capability 3, execution authority appears to be a more advanced use case. Some  
777 caution should be exercised to avoid making SWID tags appear more complicated  
778 than they actually are or that industry needs to wait until the this building block  
779 explores all of these capabilities. It needs to be clear that this building block wants to  
780 validate the most basic capabilities first, with the aim for getting the industry moving  
781 to integrate these capabilities into their available solutions quickly.

782 **Response:** Development of this building block will be based on an iterative  
783 approach. Basic capabilities will be explored in capabilities 0 and 1. Capabilities 2, 3  
784 and 4 represent advanced building blocks for SWID tags that are included as stretch  
785 goals. For each build iteration, we will collaborate with the build participants to  
786 determine what capabilities to incorporate. Based our initial analysis, we believe  
787 there are existing fielded APIs and capabilities that provide the pieces needed to  
788 fully explore this building block. Some minimal “glue code” may be needed to  
789 integrate these capabilities as part of developing this building block. What will not  
790 be clear until we get further into the reference design and build process is how  
791 much glue code will be needed to knit these capabilities together.