TLS SERVER CERTIFICATE MANAGEMENT

The National Cybersecurity Center of Excellence (NCCoE) is addressing the challenges associated with Transport Layer Security (TLS) server certificate management through collaborative efforts with industry and the information technology (IT) community, including vendors of cybersecurity solutions. This fact sheet provides an overview of National Institute of Standards and Technology (NIST) Cybersecurity Practice Guide Special Publication 1800-16, Securing Web Transactions: Transport Layer Security (TLS) Server Certificate Management. With this guide, we aim to encourage enterprises to establish and implement a formal TLS server certificate management program.

We are taking an experimental approach by releasing this draft practice guide in phases, with Volumes A and B currently available on www.nccoe.nist.gov for public comment through the end of 2018. We hope that these comments will help shape the latter volumes that are being released as one fully comprehensive practice guide in the spring of 2019.

As a private-public partnership, we continuously seek insights and expertise from businesses, the public, and technology vendors. If you have feedback on the architecture or the relevance and usefulness of this practice guide, please email tls-cert-mgmt-nccoe@nist.gov.

BACKGROUND

TLS is the most widely used protocol for securing web transactions and other communications on internal networks and the internet. TLS certificates are central to the operation and security of both internet-facing and private web services and play a key role in protecting clients by enabling them to confirm that they’re talking to the right server. This can reduce the likelihood of users entering a password or other confidential information on an attacker’s site that is posing as a legitimate server.

Some organizations have tens of thousands of TLS certificates and keys requiring ongoing maintenance and management. Organizations that improperly manage their TLS server certificates risk system outages and security breaches, which can result in revenue loss, harm to reputation, and exposure of confidential data to attackers. To address these security concerns, the NCCoE has undertaken this project to assist medium and large enterprises with managing their TLS server certificates.

CHALLENGE

Despite the mission-critical nature of TLS server certificates, many organizations don’t have a formal TLS server certificate management program in place. This may be attributable to the complexity surrounding TLS server certificate management, starting with the broad distribution of certificates across enterprise environments and groups; the complex processes needed to manage certificates; and the multiple roles involved in certificate management and issuance. For example, TLS server certificates are typically issued by a central security team that has certificate expertise, but that may lack access to the systems where the certificates are located. Conversely, it’s fairly common for system administrators, who have access to systems where the certificates are deployed, but who lack the necessary expertise and knowledge about the risks and best practices associated with TLS server certificate management, to be responsible for installing and overseeing them. This distributed management environment, compounded by the large and growing number of certificates, may pose significant risks to the enterprise, including:

The National Cybersecurity Center of Excellence (NCCoE), a part of the National Institute of Standards and Technology (NIST), is a collaborative hub where industry organizations, government agencies, and academic institutions work together to address businesses’ most pressing cybersecurity challenges. Through this collaboration, the NCCoE develops modular, easily adaptable example cybersecurity solutions demonstrating how to apply standards and best practices using commercially available technology.
• application outages caused by expired TLS server certificates
• security risks from encrypted threats or server impersonation
• disaster recovery risks in response to certificate authority (CA) compromise, algorithm deprecation, or cryptographic library bugs

**BENEFITS**

If widely implemented, the effective governance and management of TLS server certificates can result in the following benefits:
• reduced outages because certificates are managed and kept current
• improved security
• enhanced disaster-recovery capability for instances of CA compromise
• increased efficiency as IT staff spend less time manually managing certificate inventory

**PROPOSED SOLUTION**

The NCCoE, in collaboration with technology collaborators, has engineered and demonstrated a commercially supported, interoperable, secure, and tested example solution that efficiently and effectively provisions and manages TLS server certificates during both normal operations and disaster recovery in a typical enterprise environment. The example solution supports the performance of the following actions:
• developing sets of policy attributes
• establishing and managing certificate inventories
• assigning and tracking certificate owners
• identifying TLS infrastructure issues and vulnerabilities
• automating enrollment and installation
• certificate status reporting
• continuous certificate monitoring

**HIGH-LEVEL ARCHITECTURE**

The diagram below illustrates the NCCoE laboratory architecture, which comprises a certificate management system, hardware security module, TLS passive inspection appliance, and a variety of systems on which TLS server certificates are deployed (e.g., web servers, databases, application services, load balancers). These systems are distributed across multiple virtual local area networks to better simulate the complexities of managing certificates across medium and large enterprises.

**TECHNOLOGY PARTNERS/COLLABORATORS**

The technology vendors participating in this project submitted their capabilities in response to an open call in the Federal Register. Companies with relevant security capabilities were invited to sign a Cooperative Research and Development Agreement with NIST, allowing them to participate in a consortium to build this example solution. Technology collaborators on this project include:

[Diagrams and logos for Digicert, Venafi, SafeNet, Symantec, etc.]

Certain commercial entities, equipment, products, or materials may be identified to describe an experimental procedure or concept adequately. Such identification is not intended to imply special status or relationship with NIST or a recommendation or endorsement by NIST or NCCoE; neither it is intended to imply that the entities, equipment, products, or materials are necessarily the best available for the purpose.

**DOWNLOAD THE PRELIMINARY DRAFT**

For more information about this project, visit [https://nccoe.nist.gov/tls-safe-web-transactions](https://nccoe.nist.gov/tls-safe-web-transactions), where you can also review preliminary draft Volumes A (Executive Summary) and B (Approach, Architecture, and Security Characteristics) and share your thoughts with us.

**HOW TO PARTICIPATE**

As a private-public partnership, we are always seeking insights from businesses, the public, and technology vendors. If you have questions about this project or would like to join the TLS Server Certificate Management Community of Interest, please send an email to tls-cert-mgmt-nccoe@nist.gov.

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