
TRUSTED INTERNET OF THINGS (IOT) DEVICE NETWORK- LAYER ONBOARDING AND LIFECYCLE MANAGEMENT

Enhancing Internet Protocol-Based IoT Device and
Network Security

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1 The National Cybersecurity Center of Excellence (NCCoE), a part of the National Institute of
2 Standards and Technology (NIST), is a collaborative hub where industry organizations,
3 government agencies, and academic institutions work together to address businesses' most
4 pressing cybersecurity challenges. Through this collaboration, the NCCoE develops modular,
5 adaptable example cybersecurity solutions demonstrating how to apply standards and best
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7 <https://www.nccoe.nist.gov/>. To learn more about NIST, visit <https://www.nist.gov/>.

8 This document describes a problem that is relevant to many industry sectors. NCCoE
9 cybersecurity experts will address this challenge through collaboration with a Community of
10 Interest, including vendors of cybersecurity solutions. The resulting reference design will detail
11 an approach that can be incorporated across multiple sectors.

12 **ABSTRACT**

13 Network-layer onboarding of an Internet of Things (IoT) device is the provisioning of network
14 credentials to that device. The current lack of trusted IoT device onboarding processes leaves
15 many networks vulnerable to having unauthorized devices connect to them. It also leaves
16 devices vulnerable to being taken over by networks that are not authorized to onboard them.
17 This NCCoE project will focus on approaches to trusted network-layer onboarding of IoT devices
18 and lifecycle management of the devices. The NCCoE will build a trusted network-layer
19 onboarding solution example using commercially available technology that will address a set of
20 cybersecurity challenges aligned to the NIST Cybersecurity Framework. This project will result in
21 a freely available NIST Cybersecurity Practice Guide.

22 **ACKNOWLEDGMENT**

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24 the NCCoE-hosted Virtual Workshop on Trusted IoT Device Network-Layer Onboarding and
25 Lifecycle Management. NCCoE thanks Karen Scarfone for contributing to the development of
26 this project description and Michael Fagan and Dan Harkins for their input.

27 **KEYWORDS**

28 *application-layer onboarding; attestation; bootstrapping; device lifecycle management;*
29 *hardware root of trust; internet of things (IoT); network-layer onboarding; network security;*
30 *network segmentation*

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32 Certain commercial entities, equipment, products, or materials may be identified in this
33 document in order to describe an experimental procedure or concept adequately. Such
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41 Comments on this publication may be submitted to iot-onboarding@nist.gov.

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61 1 EXECUTIVE SUMMARY

62 Purpose

63 *Network-layer onboarding* of an Internet of Things (IoT) device is the provisioning of network
64 credentials to that device. Network credentials are needed so that only authorized devices can
65 connect to and use an organization's networks. However, the established approaches to
66 network-layer onboarding for IoT devices all have major challenges:

- 67 • Using the same pre-shared credential for every device is the simplest approach, but it
68 does not identify each device, nor does it give devices a way to verify they are
69 connecting to the correct network.
- 70 • Manually provisioning a unique credential for each device often makes the onboarding
71 process complex, resource intensive, error prone, and insecure.
- 72 • Having manufacturers assign a unique credential to each device during the
73 manufacturing process is expensive and inefficient.

74 A different approach to secure onboarding that avoids these flaws is needed. The desired
75 process, called *trusted network-layer onboarding*, would be an automated approach with these
76 characteristics:

- 77 • provides each device with unique network credentials,
- 78 • provides the device and the network an opportunity to mutually authenticate,
- 79 • is performed over an encrypted channel (to protect credential confidentiality),
- 80 • does not provide anyone with access to the credentials, and
- 81 • can be performed repeatedly throughout the device lifecycle.

82 Trusted network-layer onboarding could provide assurance that a network is not put at risk as
83 new IoT devices are added to it and also safeguard IoT devices from being taken over by
84 unauthorized networks.

85 This document defines a National Cybersecurity Center of Excellence (NCCoE) project, for which
86 we are seeking feedback. The project focuses on trusted network-layer onboarding of IoT
87 devices and lifecycle management of the devices. The project's objective is to define best
88 practices for performing trusted network-layer onboarding, which will aid in the implementation
89 and use of trusted onboarding solutions for IoT devices at scale. This project seeks to define and
90 demonstrate onboarding solutions that can be broadly adopted for use by many industry
91 sectors.

92 This project will result in products such as a publicly available NIST Cybersecurity Practice Guide
93 Special Publication (SP) 1800, a detailed implementation guide of the practical steps needed to
94 implement a cybersecurity reference design that addresses this challenge. Additional artifacts
95 such as blogs, white papers, demonstration videos, and infographics will be developed to
96 supplement the SP 1800.

97 Scope

98 The project encompasses trusted network-layer onboarding of IoT devices deployed across
99 different internet protocol-based environments using wired, Wi-Fi, and broadband networking
100 technologies. The scope also includes additional security capabilities that can be integrated with
101 and enhanced by the onboarding mechanism to protect the device and the network to which it
102 connects throughout the device's lifecycle.

103 **Assumptions/Challenges**

104 As with any other device, an IoT device needs appropriate credentials in order to connect to a
105 network securely. A typical commercially available, mass-produced IoT device is built to be
106 identical regardless of its intended customer and is not pre-provisioned with unique network
107 credentials during the manufacturing process. To take advantage of economies of scale and to
108 avoid the risk of providing manufacturers with access to the device's local network credentials,
109 these credentials are provisioned to the device at the time of the device's deployment on the
110 network.

111 Mechanisms that are currently used to perform onboarding for IoT devices tend to be inefficient
112 or insecure. Some networks allow all devices to use the same pre-shared password, which
113 means that whether or not a device is granted access to the network has nothing to do with the
114 individual identity of the device or even the device's type. Because many IoT devices lack a
115 functional user interface, some current mechanisms use Wi-Fi as the interface to the device and
116 insecurely provision credentials over an open network. Furthermore, although networks can
117 falsely identify themselves, the device is not typically provided with a way to verify that the
118 network to which it is connecting is actually the intended network.

119 Other networks use a more robust security model that requires each device to have its own
120 distinct credential to connect. However, this often means that the onboarding process is
121 complex, resource intensive, and possibly error prone. If the process requires individuals to have
122 access to device credentials, such access makes those credentials more vulnerable to being
123 disclosed to unauthorized parties. In order to be zero-touch, most trusted onboarding solutions
124 require that the onboarding credentials of the network to which the IoT device will connect be
125 built into the device at the point of manufacture [1]. This effectively requires a manufacturer to
126 uniquely configure individual devices to customize onboarding credentials for each customer
127 use case on a build-to-order basis, which is inefficient and expensive. The complexity of
128 customizing each device's onboarding credentials during the device manufacturing process in
129 this manner, combined with the fact that it is susceptible to human error, make it vulnerable to
130 security risks [2].

131 This NCCoE project description builds on the documentary research presented in the NIST Draft
132 Cybersecurity White Paper: Trusted Internet of Things (IoT) Device Network-Layer Onboarding
133 and Lifecycle Management [3]. The paper describes key concepts and characteristics for a
134 trusted onboarding solution in addition to other capabilities like device attestation, device
135 intent, asset management, etc. The trusted onboarding characteristics that we will try to
136 demonstrate in this project will be discussed later in the Desired Capabilities Section.

137 **2 SCENARIOS**

138 The scenarios we are considering for the project all depend on trusted network-layer
139 onboarding. They describe different stages of the onboarding mechanism and include
140 demonstrations of additional protections that can be integrated with onboarding to protect the
141 IoT device throughout its lifecycle:

142 **Scenario 1: Trusted network-layer onboarding**

143 This scenario involves trusted network-layer onboarding of an authorized IoT device directly to
144 an authorized network, as performed after the device has booted up and is placed in
145 onboarding mode. In this scenario, after the identities of the device and the network are

146 authenticated, the network provisions unique network credentials to the device over a secure
147 channel. The device then uses these credentials to connect to the network.

148 **Scenario 2: Validation of device authenticity and integrity**

149 This scenario involves performing attestation, supply chain management (e.g., hardware,
150 firmware, and software component inventory), configuration monitoring, or other asset-
151 management-related operations on an IoT device to validate its authenticity and integrity. These
152 operations may be performed before permitting the device to be onboarded to the network,
153 and they may also be performed on an ongoing basis after the device is onboarded and
154 connected to the network.

155 **Scenario 3: Trusted application-layer onboarding**

156 This scenario involves trusted application-layer onboarding that is performed automatically on
157 an IoT device after it connects to a network. As a result, this scenario can be thought of as a
158 series of steps that would be performed as an extension of scenario 1.

159 **Scenario 4: Re-onboarding a wiped device**

160 This scenario involves re-onboarding an IoT device to a network after wiping it clean of any
161 stored data so that it can be re-credentialed and re-used.

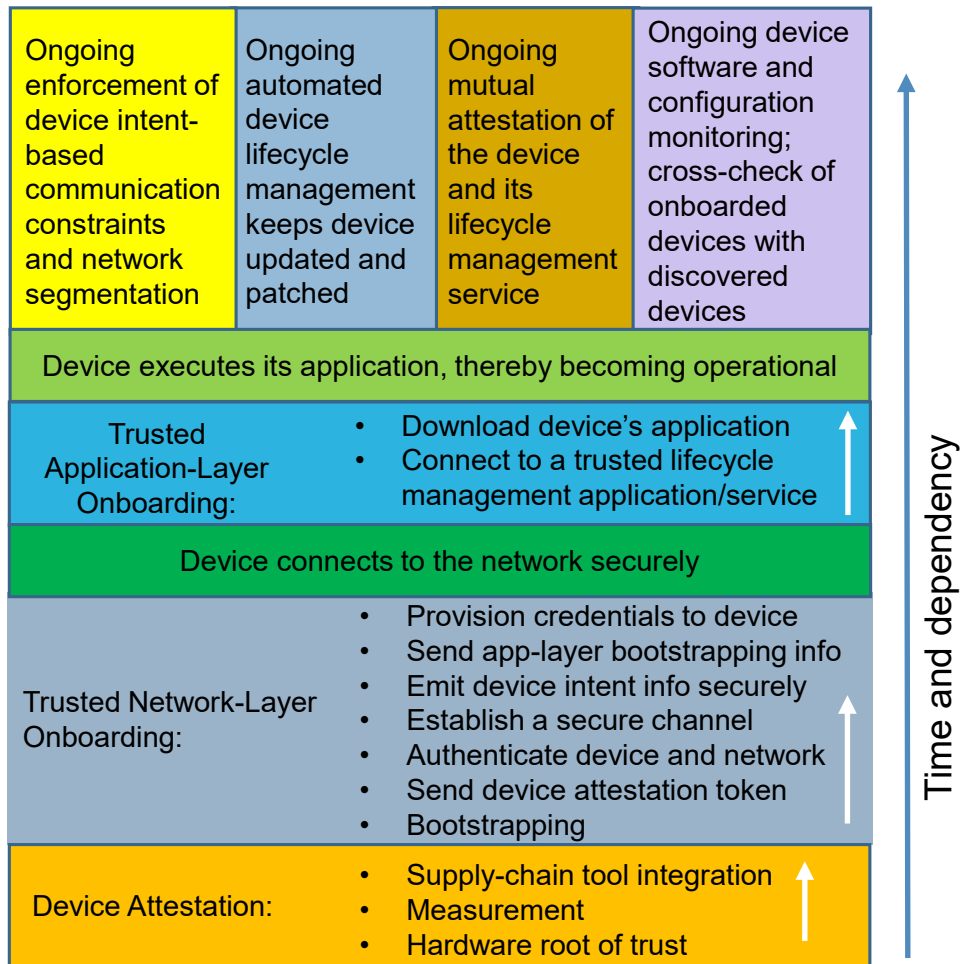
162 **Scenario 5: Onboarding with device intent enforcement**

163 This scenario involves onboarding an IoT device to a network, augmented with a mechanism for
164 device intent enforcement (for example, MUD [4]). This could include secure communication of
165 device intent data, assignment of the IoT device to a separate subnetwork, ongoing support for
166 device intent enforcement after the device connects to the network, and use of a local device
167 intent policy that permits the IoT device to communicate with an endpoint even though
168 permission to communicate with that endpoint is not explicitly granted.

169 **3 HIGH-LEVEL ARCHITECTURE**

170 **Logical Architecture**

171 Figure 1 depicts a notional logical architecture that includes the trusted network-layer
172 onboarding solution and several possible optional components. The layers in Figure 1 create a
173 dependency chain of protections that can be traced upward, both in terms of the order in which
174 the protections are invoked and the support that each protection provides to those depicted
175 above it.



176

Figure 1: Dependency Chain of Protection Mechanisms

177 Various degrees of platform trust may be achieved through a secure boot process, which starts
 178 with a hardware root of trust that provides secure storage for the device's private key. More
 179 assurance can be built on that by using cryptographic measurement to generate verifiable
 180 evidence attesting to the integrity of each successive running piece of the device's hardware,
 181 firmware, operating system, and other software before passing control to it. When integrated
 182 with trusted network-layer onboarding, these additional security capabilities reinforce each
 183 other to enhance protection of both the device itself and the network to which it connects.

184 The trusted network-layer onboarding portion of Figure 1 includes evaluation of the device's
 185 attestation token, device and network authentication, secure conveyance of device intent and
 186 application-layer bootstrapping information, and provisioning of the device's credentials over a
 187 secure channel. When the device obtains a unique credential with which to access the network,
 188 the network is given knowledge of this device, e.g., what it is authorized to do. Once the device
 189 has completed network-layer onboarding, it can use its newly provisioned credentials to
 190 connect to the network securely.

191 After the device has connected to the network, if application-layer onboarding information was
 192 present in the device's bootstrapping credentials and if application-layer onboarding is
 193 supported, this application-layer onboarding information is used to automatically establish a

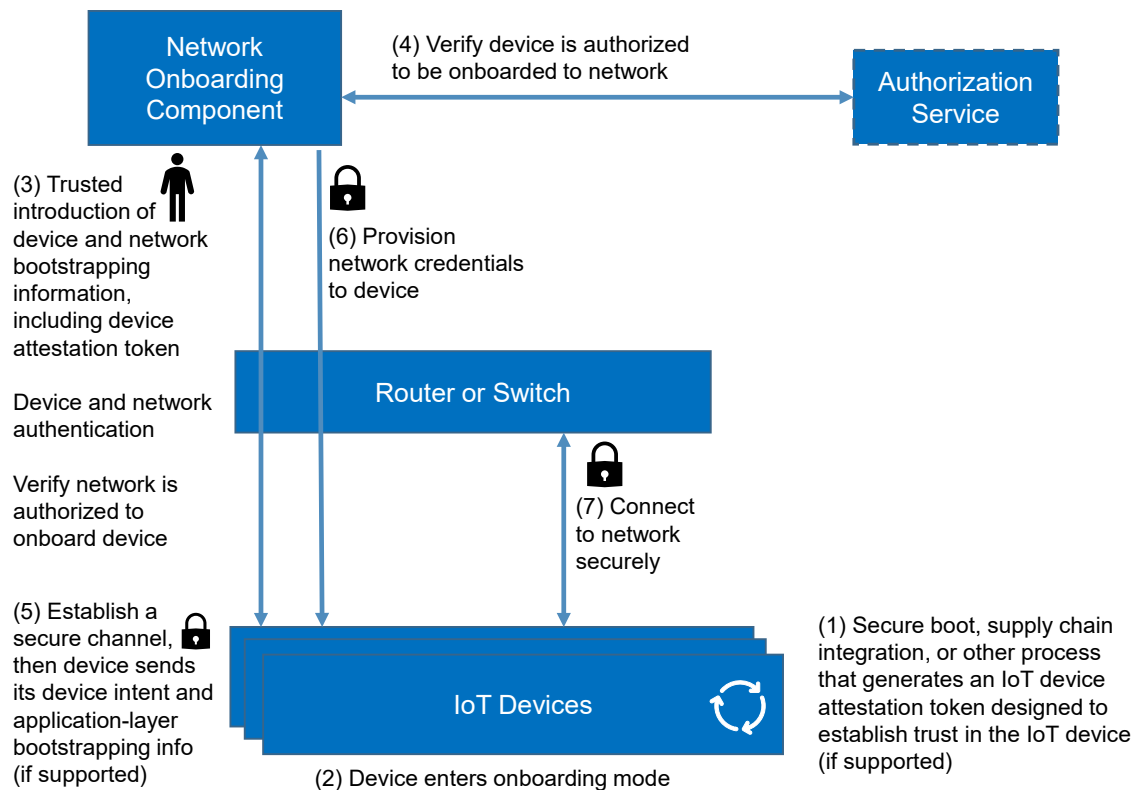
194 secure connection between the device and a trusted lifecycle management service. The service
195 downloads the latest version of the intended application to the device. Next, the device
196 executes the application and becomes operational on the network.

197 While the device is operational, a number of processes can be performed on an ongoing basis to
198 ensure continued security throughout the device's lifecycle. Examples include the following:

- 199 • If device intent is supported, the traffic filters that were specified by the device intent
200 information are enforced to ensure that communications to and from the device are
201 restricted to only those that are required. Local network policy can also be applied in
202 addition to the device intent-specified policy.
- 203 • The device can be assigned to a particular network segment, for example based on level
204 of trust, device type, or attestation token evaluation. The device can be dynamically
205 reassigned to another segment, such as quarantining the device if its trustworthiness
206 comes into question.
- 207 • The device's firmware, software, and configuration are updated and patched as needed
208 to address vulnerabilities.
- 209 • The device and its trusted lifecycle management service perform ongoing mutual
210 attestation to ensure each other's trustworthiness.
- 211 • If the trusted network-layer onboarding solution and the organization's asset
212 management system are integrated, the asset management system can periodically
213 cross-check its discovered devices with the onboarded IoT devices to ensure there are
214 no discrepancies. The asset management system can also monitor the devices' software
215 and configurations to identify known vulnerabilities.

216 High-Level Solution Architecture

217 Figure 2 depicts a notional high-level architecture for a trusted network-layer onboarding
218 solution. The architecture has four component types: IoT devices to be onboarded, a network
219 onboarding component, an authorization service, and a router or switch providing local network
220 connectivity for the IoT devices. Figure 2 does not include other components that would be
221 needed to provide additional protections throughout the device lifecycle, such as attestation,
222 device intent, application-layer onboarding, and others listed above, but it does show how the
223 information required to support these protections could be securely conveyed to the network
224 during the network-layer onboarding process.



225

Figure 2: Notional High-Level Architecture

226

The following summarizes possible steps in trusted network-layer onboarding based on the Figure 2 architecture. The numbered items correspond to the numbers in the figure.

227

228

1. This is an optional step that is not part of trusted onboarding. If the device and the onboarding solution support attestation, the IoT device generates or receives a signed attestation token that makes claims about the device (e.g., device ID, manufacturer, model, installed software, versions, boot state, measurements, integrity checks of running hardware and firmware/software). This step might involve integration with supply-chain management tools that can provide assurance that devices are authentic and that their hardware, firmware, and software has not been tampered with or altered.

236

2. The IoT device to be onboarded is placed in onboarding mode, i.e., it is put into a state such that it is actively listening for and able to send onboarding protocol messages.

237

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3. Bootstrapping is performed to provide a trusted introduction of the device to the network and of the network to the device. Using the device and network bootstrapping credentials that were provided via the trusted introduction, the network authenticates the identity of the IoT device and the IoT device authenticates the identity of the network. The device also verifies that the network is authorized to onboard it. The device sends the signed device attestation token that it had generated in step 1 to the network onboarding component.

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4. The network onboarding component consults the network's authorization service to verify that the device is authorized to be onboarded to the network.

246

- 247 5. A secure channel is established between the network onboarding component and the
248 device. If supported, the device uses the secure channel to send device intent and
249 application-layer bootstrapping information to the network.
- 250 6. The network onboarding component uses the secure channel to send the device its
251 network credentials.
- 252 7. The device uses its newly provisioned credentials to securely connect to the network.

253 **Component List**

254 The project's high-level architecture is expected to include the following components:

- 255 • **IoT devices:** Each device must be able to participate in trusted network-layer
256 onboarding and to securely store private keys, credentials, and other information. Each
257 device may have other capabilities that enable its use with additional solution
258 components, such as the examples listed below.
- 259 • **Network onboarding component:** The network onboarding component must be able to
260 interact with the IoT devices on behalf of the network via the network-layer onboarding
261 protocol.
- 262 • **Authorization service:** The authorization service must be able to determine which IoT
263 devices are authorized to be onboarded to the network and maintain a record of
264 onboarded devices.
- 265 • **Router or switch:** The router or switch must be able to route all traffic exchanged
266 between the IoT devices and the rest of the network.

267 In addition, the architecture may contain several types of additional components, none of which
268 are depicted in [Figure 2](#):

- 269 • **Device intent management:** This could include device intent managers, information
270 servers, and components applying device intent policy.
- 271 • **Attestation service:** An attestation service could receive attestation tokens from IoT
272 devices, evaluate them, and generate results that it returns to the network onboarding
273 component to enable that component to decide whether or not the devices are
274 trustworthy enough to be onboarded. The attestation service could also receive
275 attestation tokens from IoT devices and any other connected components on an
276 ongoing basis to help determine their continued trustworthiness.
- 277 • **Controller, application server or cloud service:** This service could securely download
278 one or more applications to the device during application-layer onboarding.
- 279 • **Lifecycle management service:** This service could perform ongoing, automated lifecycle
280 management of the device, such as applying firmware, software, and configuration
281 updates to manage the overall security posture of the device throughout its lifecycle.
- 282 • **Asset management:** This service could integrate with the onboarding system to enable
283 cross-checking the list of devices that have been securely onboarded with the inventory
284 of connected devices. It could also monitor the software and configuration of
285 onboarded IoT devices for known vulnerabilities.

286 **Desired Capabilities**

287 The following are desired capabilities for a trusted network-layer onboarding solution. They are
288 drawn from the list and definitions in [3]. Note that this list does not include additional

289 capabilities beyond the trusted network-layer onboarding solution itself, such as application-
290 layer onboarding and ongoing device lifecycle management protections. See the “[Logical](#)
291 [Architecture](#)” section of this document for more information on these capabilities.

292 **Device Identity Management, Authentication, and Access Control:**

- 293 • Each IoT device has unique, distinguishing logical and physical identifiers that map
294 uniquely to the device. Ideally, these identifiers should be privacy-preserving.
- 295 • The solution verifies that the asserted identity of each device is the device’s actual
296 identity.
- 297 • The solution integrates with an authorization mechanism that determines whether each
298 device should be permitted to connect to the network.
- 299 • The solution securely provisions locally significant and unique credentials to the device.
- 300 • The solution updates/replaces the device’s onboarding credentials in a secure manner.

301 **Network Identity Management, Authentication, and Access Control:**

- 302 • The solution provides the identifier of the network to which the device should connect
303 as part of the onboarding credentials that it provisions.
- 304 • The solution verifies that the network’s asserted identity is its actual identity.
- 305 • The solution enables the device to verify that the network is authorized to take control
306 of the device before the device allows itself to be onboarded.

307 **Data Protection:**

- 308 • The solution uses standardized encryption, cryptographic hashing, and digital signature
309 validation algorithms.
- 310 • The solution can be re-used on a device to replace the device’s current credentials.
311 Before doing so, sensitive information that has been stored on the device since the
312 completion of the manufacturing process may be deleted.
- 313 • Any artifacts that the onboarding solution uses to support proof-of-ownership, secure
314 ownership transfer, or other mechanisms used to establish authorization to onboard are
315 protected from unauthorized disclosure while in transit and at rest.

316 **4 RELEVANT STANDARDS AND GUIDANCE**

317 The following standards, white papers, and other documents served as guidance for the
318 proposed project:

- 319 • Wi-Fi Alliance, *Draft Device Provisioning Protocol Specification Version 1.2*, 2020.
320 <https://www.wi-fi.org/file/device-provisioning-protocol-draft-specification>
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