
ADDRESSING VISIBILITY CHALLENGES WITH TLS 1.3

Tim Polk
Murugiah Souppaya

National Institute of Standards and Technology

William Barker

Dakota Consulting

DRAFT

February 2021

applied-crypto-visibility@nist.gov



1 The National Cybersecurity Center of Excellence (NCCoE), a part of the National Institute of
2 Standards and Technology (NIST), is a collaborative hub where industry organizations,
3 government agencies, and academic institutions work together to address businesses' most
4 pressing cybersecurity challenges. Through this collaboration, the NCCoE develops modular,
5 adaptable example cybersecurity solutions demonstrating how to apply standards and best
6 practices by using commercially available technology. To learn more about the NCCoE, visit
7 <https://www.nccoe.nist.gov/>. To learn more about NIST, visit <https://www.nist.gov/>.

8 This document describes enterprise challenges associated with compliance, operations, and
9 security when employing encrypted protocols, in particular Transport Layer Security (TLS) 1.3, in
10 their data centers. It proposes an environment for demonstrating approaches and proposed
11 solutions built in collaboration with a Community of Interest, cryptographic product vendors,
12 product testing organizations, and product validation staff.

13 **ABSTRACT**

14 Enterprises use encryption—a cryptographic technique—to protect data transmission and
15 storage. While encryption in transit protects data confidentiality and integrity, it also reduces
16 the organization's visibility into the data flowing through their systems. The NCCoE initiated a
17 project to address enterprise challenges to compliance, operations, and security when deploying
18 modern encrypted protocols, and TLS 1.3 in particular. This effort is an element of the NCCoE's
19 cryptographic applications program, and it follows successful completion of a TLS certificate
20 management project. This project description documents the project background, scenarios
21 demonstrating efficacy of solutions, a high-level demonstration platform architecture that
22 includes a list of desired components, and standards and guidance to be followed in project
23 development and execution. This project will result in a freely available NIST Cybersecurity
24 Practice Guide.

25 **ACKNOWLEDGMENTS**

26 This project description was developed from the presentations and discussions that occurred at
27 the NCCoE-hosted Virtual Workshop on Challenges with Compliance, Operations, and Security
28 with TLS 1.3. NCCoE thanks John Banghart, Paul Barrett, Russ Housley, Andy Regenscheid, and
29 Paul Turner for contributing to the development of this project description.

30 **KEYWORDS**

31 *application; compliance; cryptography; encryption; forensics; forward secrecy; protocol;*
32 *transport layer; visibility*

33 **DISCLAIMER**

34 Certain commercial entities, equipment, products, or materials may be identified in this
35 document to describe an experimental procedure or concept adequately. Such identification is
36 not intended to imply recommendation or endorsement by NIST or NCCoE, nor is it intended to
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38 the purpose.

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43 Comments on this publication may be submitted to applied-crypto-visibility@nist.gov

44 Public comment period: February 24, 2021 to March 29, 2021

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63 **1 EXECUTIVE SUMMARY**

64 **Purpose**

65 The National Institute of Standards and Technology (NIST) is planning a project to address
66 compliance, operations, and security challenges associated with adoption of modern encrypted
67 protocols. Deployment of new protocols for exchanging encrypted information, in particular the
68 latest version of the Transport Layer Security (TLS) protocol, TLS 1.3 [\[1\]](#), can impact the ability of
69 some organizations to meet their regulatory, security, and operational requirements due to loss
70 of visibility into the content of communications within their environments. The project will
71 demonstrate practical and implementable approaches to help those organizations adopt TLS 1.3
72 in their private data centers and in hybrid cloud environments while meeting their existing
73 requirements.

74 **Scope**

75 The project will demonstrate various approaches and practices to meet common compliance,
76 operations, and security requirements while gaining the security and performance benefits of
77 TLS 1.3 deployment. The project will focus on enterprise data center environments, which
78 include on-premises data center and hybrid cloud deployment hosted by a third-party data
79 center or a public cloud provider. This project will demonstrate real-world visibility approaches
80 utilizing current or emerging components. Solutions may utilize proprietary vendor products as
81 well as commercially viable open source solutions.

82 The project focuses on the security implications of TLS 1.3 protocol deployments in enterprise
83 environments that provide system and application administrators the necessary visibility into
84 the content of information being exchanged. Approaches that restore visibility into encrypted
85 data in transit, such as using alternative key establishment and management approaches or
86 tunneling visibility-supporting protocol versions through TLS 1.3, are of initial interest. Other
87 approaches, such as analysis of encrypted data, enhanced auditing, and novel network
88 architectures, will also be considered. The project will leverage current and ongoing NIST and
89 industry standards, as well as NCCoE application projects. Section 4 provides examples of
90 relevant standards and guidance.

91 Information transmitted over the public Internet (e.g., connections between an enterprise and
92 its customers) is out of scope, and must not be impacted by proposed solutions. Also out of
93 scope are emerging deployment models such as Domain Name System (DNS) over TLS (DoT) [\[2\]](#)
94 and DNS over HTTPS (DoH) [\[3\]](#) that leverage encrypted transport to protect protocols that were
95 previously in the clear. DoT and DoH may be the subject of future NCCoE work.

96 **Assumptions & Challenges**

97 Recent enhancements to cryptographic security protocols, such as TLS 1.3 and QUIC [\[4\]](#), disrupt
98 current approaches to achieving visibility into internal network communications within
99 enterprise data centers. While these protocol enhancements increase performance and address
100 security concerns within the enterprise and on the public internet, they also reduce enterprise
101 visibility into internal traffic flows. These enhanced security protocols and new deployment
102 models were not designed to accommodate decryption of internal network traffic by passive
103 monitoring devices, thus creating potential compliance, security, and operational impacts in
104 enterprises that rely on such devices.

105 Consequently, enterprises have raised questions about how to meet security, operational, and
106 regulatory requirements for critical services while using the enhanced security protocols and
107 leveraging new deployment models. These enterprises may need to consider applying new
108 architectures and novel techniques to augment or replace conventional monitoring devices
109 while satisfying their requirements.

110 Many enterprises choose to rely on the same standard transport security protocols to exchange
111 information over the public internet and within internal enterprise network environments. For
112 these enterprises, the ability to naturally migrate to the most current versions offers continuity
113 and simplifies network evolution. As a result, this project assumes that enterprises cannot rely
114 on older protocol versions as a long-term solution.

115 It is expected that the majority of the components of the new demonstration environment that
116 are part of the on-premises data center will be located in a lab at the NCCoE facility in Rockville,
117 Maryland. This will ease the integration of the components and provide an open and
118 transparent environment for the participants to collaborate on building and testing the
119 proposed approaches.

120 **Background**

121 Enterprises have depended upon visibility into data in transit within their networks to
122 implement critical cybersecurity, operational, and regulatory controls (e.g., intrusion detection,
123 malware detection, troubleshooting, fraud monitoring). The deployment of network security
124 protocols within enterprise data centers to provide integrity and confidentiality has posed
125 challenges to the network visibility required by these controls. To maintain visibility, enterprise
126 architectures facilitate comprehensive inspection, collection, and analysis of internal network
127 traffic (i.e., both enterprise and personal data) through a small number of passive or active
128 monitoring devices. To facilitate decryption of network traffic, passive decryption devices are
129 provided copies of the servers' long-term cryptographic keys. In these cases, these long-term
130 cryptographic keys allow decryption of past, current, and future network traffic for the lifetime
131 of a key, as well as the ability to impersonate the server that uses that key.

132 To improve the security of communications on the public internet, modern protocol designers
133 have made changes to protocols to implement stronger security properties that protect the
134 secrecy of historical traffic even if the servers' long-term secret keys are compromised, a
135 property referred to as *forward secrecy*. This property, however, has created significant
136 challenges for the network visibility strategies used by enterprises.

137 **Potential Solution Space**

138 The NCCoE has, in collaboration with industry providers and enterprise customers, been
139 researching options for maintaining visibility within an enterprise, given these challenges. In
140 particular, the NCCoE hosted an industry roundtable in 2018 to assess the scope of the visibility
141 challenges faced by enterprises, participated in an industry-led workshop in fall 2019 [\[5\]](#), and
142 hosted a virtual workshop focused specifically on TLS 1.3 in October 2020 [\[6\]](#).

143 Through this research the NCCoE has identified a broad set of options for maintaining visibility,
144 including the following:

- 145 • Endpoint mechanisms that establish visibility, such as enhanced logging
- 146 • Network architectures that inherently provide visibility, such as use of overlays or
147 middle boxes

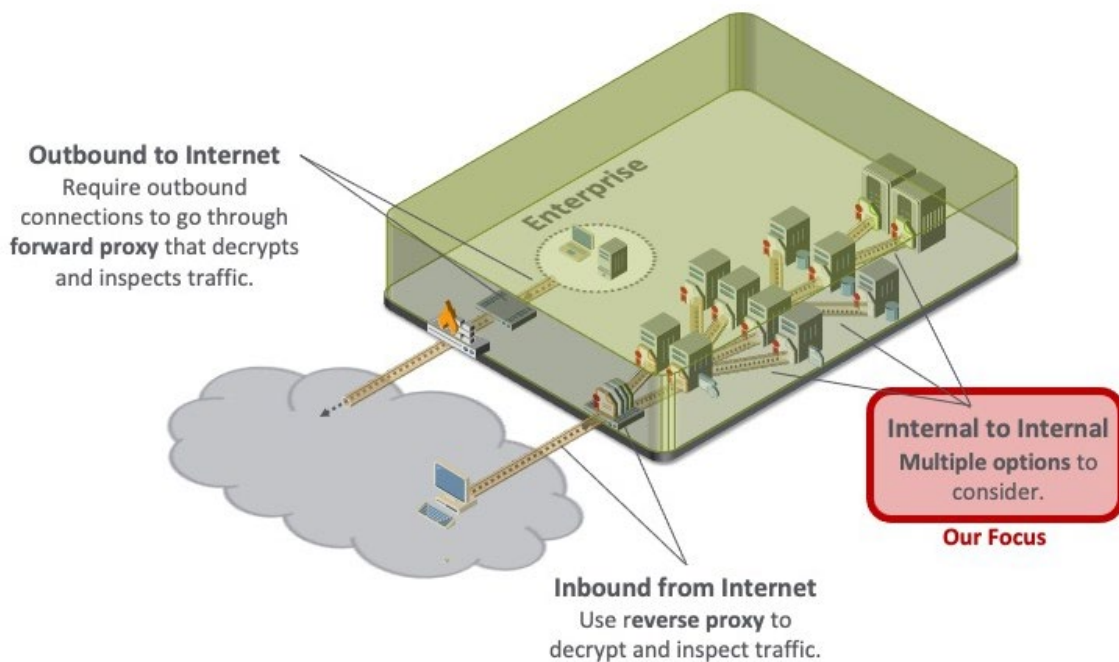
- 148 • Key management mechanisms that forgo forward secrecy to maintain current levels of
149 network visibility
- 150 • Innovative tools that analyze network traffic without decryption
- 151 • Deployment of alternative network security protocols where forward secrecy is optional
152 or not supported

153 This project intends to demonstrate a range of approaches for enabling intra-enterprise access
154 to unencrypted/decrypted information necessary for satisfaction of enterprise auditing, forensic
155 analysis, and communications/access management troubleshooting imperatives. The NCCoE is
156 primarily interested in approaches that can be deployed in existing operational environments
157 that rely upon TLS 1.3 for network security, but alternative network protocols may also be
158 considered.

159 2 DEMONSTRATION SCENARIOS

160 The TLS 1.3 visibility project will encompass several application scenarios that impact enterprise
161 compliance, security, and operational challenges. All scenarios will address enterprise data
162 center environments which include on-premises data centers and hybrid cloud deployments
163 hosted by a third-party data center or a public cloud provider.

164 As shown in Figure 1, there are a variety of potential communications scenarios where visibility
165 into communications for compliance, security, and operations purposes is required. These
166 include outbound traffic, connections across the internet to the enterprise network boundary,
167 and communications within the enterprise network between internal systems. This project
168 specifically focuses on communications within the enterprise network and does not include
169 outbound connections or communications across the public internet.

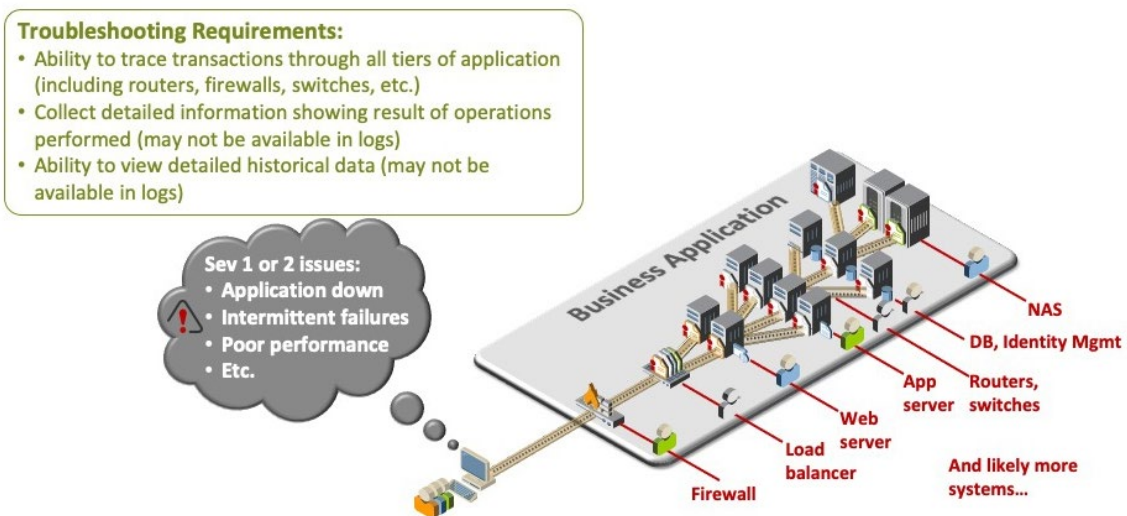


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Figure 1: Demonstration Environment

171 **Operations Troubleshooting Scenario**

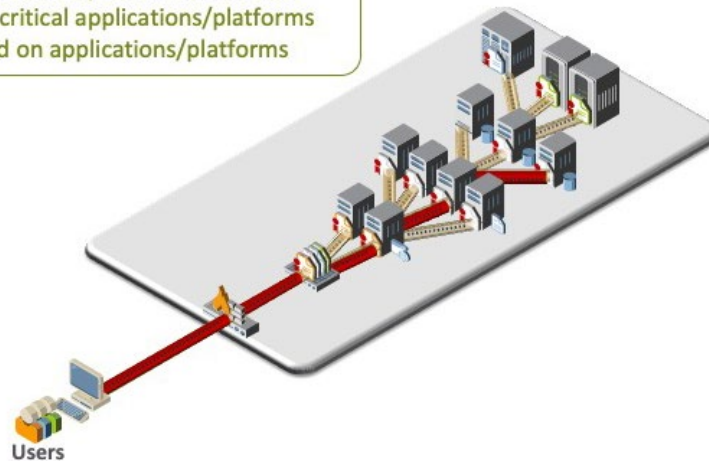
172 Enterprises providing services to customers, partners, and employees must have the ability to
 173 rapidly troubleshoot and fix issues when availability and operational issues occur. The
 174 operations troubleshooting scenario shown in Figure 2 demonstrates the enterprise need to
 175 trace transactions through all tiers of an application, including collection of detailed information
 176 such as transaction identifiers, data payloads, and the results of operations performed by each
 177 application tier. Because operational issues can be intermittent and difficult to replicate, the
 178 scenario includes the ability to proactively collect and view detailed historical data that may or
 179 may not be available in logs. Examples of troubleshooting situations include application
 180 unavailability and intermittent system failures. Visibility may be required into communications
 181 for network-attached storage (NAS), identity management systems, databases, routers and
 182 switches, application servers, web servers, load balancers, and firewalls in order to build a
 183 complete picture of the end-to-end session across the enterprise.

184 **Figure 2: Operations Troubleshooting Scenario**185 **Performance Monitoring Scenario**

186 Application performance and response times are critical to customer service and time-sensitive,
 187 mission-critical applications. Enterprises must be able to proactively detect and isolate
 188 performance issues for multi-tier applications. The performance monitoring scenario (Figure 3)
 189 involves rapidly and accurately detecting user performance issues, predicting and resolving
 190 customer performance issues based on upstream degradation, maintaining the ability to rapidly
 191 identify sources of performance issues, monitoring across all mission-critical applications and
 192 platforms, and minimizing performance loads on applications and platforms.

Performance Monitoring Requirements:

- Rapidly & accurately detect user performance issues
- Predict and resolve customer performance issues based on upstream degradation
- Ability to rapidly identify source of performance issues
- Monitor across all mission critical applications/platforms
- Minimize performance load on applications/platforms

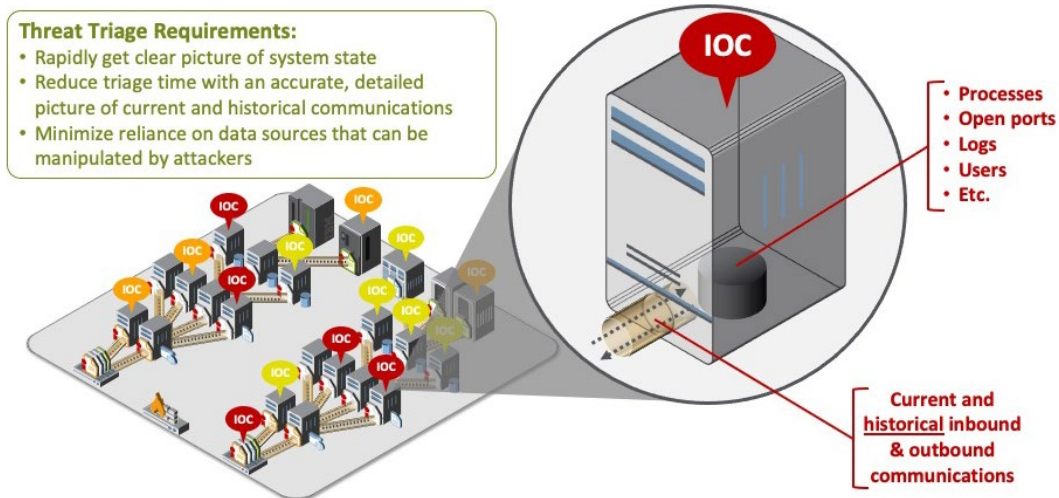


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Figure 3: Performance Monitoring Scenario

194 **Cybersecurity Threat Triage Scenario**

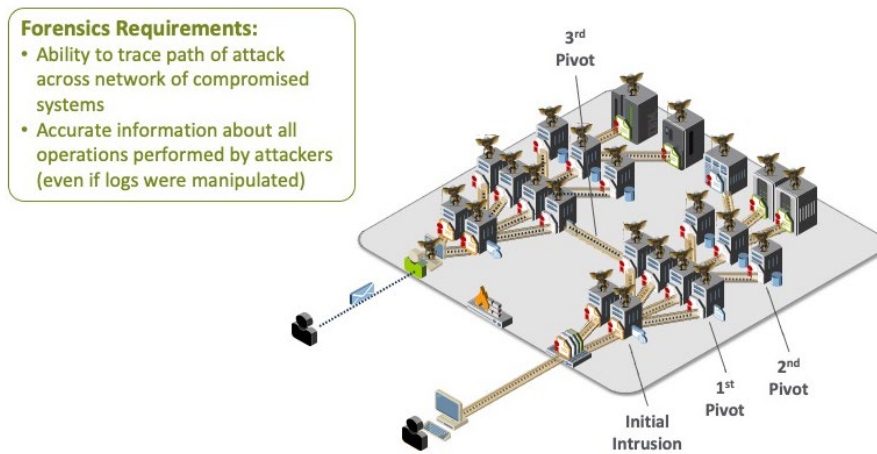
195 With the widespread threat of cyber attacks, enterprises must be able to rapidly triage
 196 indicators of compromise (IOCs), quickly distinguishing false positives from real attacks. The
 197 threat triage scenario (Figure 4) includes triage, identification, and response to IOCs. IOCs may
 198 arise in NAS, identity management systems, databases, routers and switches, application
 199 servers, web servers, load balancers, and firewalls. They may be found in processes, open ports,
 200 and logs. Performing threat triage may require visibility into current and historical inbound and
 201 outbound communications. Effective performance of threat triage requires rapidly obtaining a
 202 clear picture of system state, reducing triage time with an accurate and detailed picture of
 203 current and historical communications, minimizing reliance on data sources that can be
 204 manipulated by attackers, and using independent data sources for verification.



205 **Figure 4: Cybersecurity Threat Triage Scenario**

206 **Cybersecurity Forensics Scenario**

207 Following a major compromise, enterprises must be able to establish a clear picture of how the
 208 attack occurred, including each system that was compromised, vulnerabilities that were
 209 exploited, attack methods used, and data that was exfiltrated. To be effective, accurate
 210 information must be obtained about all operations performed by attackers (even if logs were
 211 manipulated) from independent data sources. The cybersecurity forensics scenario (Figure 5)
 212 includes the ability to trace paths of attacks as they pivot laterally across the internal network of
 213 compromised systems. Affected systems may involve NAS, identity management systems,
 214 databases, routers and switches, application servers, web servers, load balancers, and firewalls.



215 **Figure 5: Cybersecurity Forensics Scenario**

216 **3 HIGH-LEVEL ARCHITECTURE**

217 The architecture for the demonstration environment will support the simulation of each of the
 218 enterprise scenarios included in Section 2. Enterprise applications typically include multiple tiers
 219 and different types of components, including load balancers, web servers, application servers,
 220 databases, identity management systems, routers, and firewalls.

221 The demonstration environment will include a combination of physically hosted and cloud-
222 based services serving a single enterprise. Connections between (a) physically hosted systems,
223 (b) physically hosted systems and a cloud-based service, or (c) two cloud-based services are all
224 considered within the enterprise data center. To facilitate ease of deployment in existing
225 environments and use of existing commercial tools, we expect data transfers between systems
226 in the demonstration environment will be protected by TLS 1.3. However, other modern,
227 standardized network security protocols may be used to protect data transfers in special cases
228 where the alternative protocol is an essential component of the visibility solution and can be
229 satisfactorily integrated with the demonstration environment.

230 Connections between systems on the public internet and the enterprise network are explicitly
231 out of scope and must not be impacted by the proposed solutions.

232 **Proposed Component List**

- 233 • Network infrastructure, such as firewalls, routers and switches, and load balancers
- 234 • Physically hosted and cloud-based servers, including NAS, application servers, web
235 servers, databases, and identity management systems
- 236 • Additional components required to achieve visibility (e.g., traffic collection or sensors),
237 as identified in proposed solutions

238 **Desired Properties and Security Characteristics**

239 Proposed solutions must address security, operational, or compliance requirements where
240 traffic is encrypted between one or more sets of components in the demonstration architecture.
241 For example, a solution might focus on achieving visibility into information exchanges between
242 cloud-hosted application servers to support troubleshooting. Alternatively, a solution might
243 analyze information exchanges between physically hosted web servers with hardware security
244 modules and cloud-based services relying on software-based cryptographic modules to monitor
245 for fraudulent transactions. Solutions are not required to address all challenges or all
246 components in the architecture, although comprehensive solutions are strongly encouraged.

247 As noted in the industry-led 2019 workshop, “The use of visibility technologies within the
248 enterprise data center environment is generally acceptable in ways that visibility technologies
249 on the public Internet may not be.” [5] Solutions that forgo forward secrecy within the
250 enterprise must be deployable in a manner that preserves forward secrecy for information
251 exchanges over the internet.

252 While visibility challenges are not limited to a single protocol, the focus for this project is TLS
253 1.3. Solutions must be compatible with TLS 1.3, excepting those solutions relying upon an
254 alternative network security protocol as a replacement for TLS. That is, solutions that modify TLS
255 1.3 or restrict enterprises to earlier version of TLS are not of interest.

256 The Center for Cybersecurity Policy’s 2019 workshop on enterprise visibility [5] identified a set
257 of baseline criteria for acceptability of solutions for visibility challenges. These criteria are
258 repeated here without change:

- 259 • Must be scalable
- 260 • Must be relatively easy to implement/deploy
- 261 • Must be protocol agnostic
- 262 • Must be usable in real time and post-packet capture

- 263 • Must be effective for both security and troubleshooting purposes. (Note: This paper
264 adopts the four scenarios presented in section 2 as a proxy for “security and
265 troubleshooting purposes.”)
- 266 • Must be widely available and supported in mainstream commercial products and
267 services

268 The baseline criteria apply across the range of solutions, but different aspects are considered
269 more interesting for different categories of solutions. The NCCoE has identified specific areas of
270 interest to explore in demonstration projects for different classes of solutions:

- 271 • For solutions that achieve visibility through endpoint mechanisms (e.g., logging) or
272 network architectures (middle boxes, overlays, or mesh service architectures), the
273 NCCoE is interested in demonstrating scalability, ease of deployment, and reliable and
274 timely access to information. For example, scalability and reliable access to historical
275 information would be an area of interest for centralized logging solutions.
- 276 • For solutions that achieve visibility through key management mechanisms that share
277 keys to facilitate TLS decryption, the NCCoE is interested in demonstrating that keys and
278 data are secure against misuse or compromise, and that recorded traffic is not at risk of
279 compromise indefinitely. Specifically, projects would focus on (1) the security of systems
280 and procedures used to transmit, store, provide access to, and use the keys, and (2)
281 mechanisms that ensure comprehensive deletion of decryption keys when established
282 temporal or data protection limits are met.
- 283 • For solutions that achieve visibility through analysis of encrypted data, projects would
284 focus on demonstrating the capabilities and limitations of these emerging tools with
285 respect to each of the four scenarios.
- 286 • For solutions that rely on alternative network security protocols, projects would focus
287 on scalability, usability, and ease of deployment. If the solution also includes key
288 management mechanisms to share keys for decryption, the project will include the
289 properties identified above.
- 290 • For all solutions, management, operational, and technical security controls are in place
291 to compensate and mitigate any potential new risks that may be introduced into the
292 environment.

293 Note that the suitability of solutions with respect to specific criteria may depend upon the
294 scenario. Timely access to information is one such criteria. While some scenarios (e.g.,
295 troubleshooting) could be amenable to selective access during post-mortem analysis, others
296 (e.g., threat triage) will likely demand real-time access.

297 The demonstration environment will utilize commercially available hardware and software
298 technologies, which will include typical IT components to support the underlying functionality.
299 The commercially available hardware and software may be supplemented by proven open
300 source tools and emerging commercial components.

301 **4 RELEVANT STANDARDS AND GUIDANCE**

302 Here is a list of existing relevant standards and guidance documents.

- 303 • Federal Information Processing Standard (FIPS) 140-3, Security Requirements for
304 Cryptographic Modules, <https://doi.org/10.6028/NIST.FIPS.140-3>

- 305 • IETF RFC 8446, The Transport Layer Security (TLS) Protocol Version 1.3,
306 <https://tools.ietf.org/html/rfc8446>
- 307 • IETF RFC 5246, The Transport Layer Security (TLS) Protocol Version 1.2,
308 <https://tools.ietf.org/html/rfc5246>
- 309 • NIST SP 800-52 Revision 2, Guidelines for the Selection, Configuration, and Use of
310 Transport Layer Security (TLS) Implementations, <https://doi.org/10.6028/NIST.SP.800-52r2>
311
- 312 • NIST SP 1800-19, Trusted Cloud: Security Practice Guide for VMware Hybrid Cloud
313 Infrastructure as a Service (IaaS) Environments,
314 <https://www.nccoe.nist.gov/projects/building-blocks/trusted-cloud/hybrid>
- 315 • NIST SP 1800-16, Securing Web Transactions: TLS Server Certificate Management,
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336 [compliance-operations-and-security-tls-13](https://www.nccoe.nist.gov/events/virtual-workshop-challenges-compliance-operations-and-security-tls-13)

337 **APPENDIX B ACRONYMS**

DNS	Domain Name System
DoH	DNS Over HTTPS
DoT	DNS Over TLS
FIPS	Federal Information Processing Standard
HTTP	Hypertext Transfer Protocol
HTTPS	Hypertext Transfer Protocol Secure
IETF	Internet Engineering Task Force
IOC	Indicators of Compromise
NAS	Network-Attached Storage
NCCoE	National Cybersecurity Center of Excellence
NIST	National Institute of Standards and Technology
SP	Special Publication
TLS	Transport Layer Security
UDP	User Datagram Protocol