

# Attribute Based Access Control

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**Volume A:**  
**Executive Summary**

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<https://nccoe.nist.gov/projects/building-blocks/attribute-based-access-control>

# 1 Executive Summary

2 Traditionally, granting or revoking access to information technology (IT) systems or other networked  
3 assets requires an administrator to manually enter information into a database—perhaps within several  
4 systems. This method is inefficient and does not scale as organizations grow, merge, or reorganize.  
5 Further, this approach may not be best for preserving privacy and security: all users of a database have  
6 access to all its information, or administrators must limit access by constructing groups with specific  
7 permissions.

8 Attribute based access control (ABAC) is an advanced method for managing access rights for people and  
9 systems connecting to networks and assets. Its dynamic capabilities offer greater efficiency, flexibility,  
10 scalability, and security than traditional access control methods, without burdening administrators or  
11 users.

12 Despite ABAC’s advantages and federal guidance that comprehensively defines ABAC and the  
13 considerations for enterprise deployment ([NIST Special Publication 800-162](#)), adoption has been slow. In  
14 response, the National Cybersecurity Center of Excellence (NCCoE), part of the National Institute of  
15 Standards and Technology (NIST), developed an example of an advanced access control system. Our  
16 ABAC solution can manage access to networked resources more securely and efficiently, and with  
17 greater granularity than traditional access management. It enables the appropriate permissions and  
18 limitations for the same information system for each user based on individual attributes, and allows for  
19 permissions to multiple systems to be managed by a single platform, without a heavy administrative  
20 burden.

21 Our approach uses commercially available products that can be included alongside your current  
22 products in your existing infrastructure.

23 This example solution is packaged as a “How To” guide that demonstrates implementation of standards-  
24 based cybersecurity technologies in the real world. It can save organizations research and proof-of-  
25 concept costs for mitigating risk through the use of context for access decisions.

## 26 CHALLENGE

27 Enterprises face the continual challenge of providing access control mechanisms for subjects requesting  
28 access to corporate resources (e.g., applications, networks, systems, and data). The growth and  
29 distributed nature of enterprise resources, increasing diversity in users, credentials, and access needs, as  
30 well as the need to share information among stakeholders that are not managed directly by the  
31 enterprise, has given rise to the demand for an access control system that enables fine-grained access  
32 decisions based on a range of users, resources, and environmental conditions.

33 Consider a patient submitting a health insurance claim. A claims examiner needs to know just billing and  
34 diagnostic codes and a few pieces of demographic data in order to permit reimbursement. Interacting  
35 with the same system, the patient’s doctor needs to verify that the diagnosis and referral information is  
36 for the correct patient, but does not need to see payment or address information. The patient needs  
37 access to the claim’s status, while the patient’s employer only needs to see the number of claims

38 submitted by the employee. The insurance company provides a single service, claims processing, but  
39 each user of the service has different access needs.

40 An advanced method of access management would increase security and efficiency by seamlessly  
41 limiting some users' views to more granular data. It would enable the appropriate permissions and  
42 limitations for the same information system for each user based on individual attributes, and allow for  
43 permissions to multiple systems to be managed by a single platform, without a heavy administrative  
44 burden.

## 45 **SOLUTION**

46 This document details our approach in developing a standards-based ABAC solution. Through  
47 discussions with identity and access management (IdAM) experts and collaborating technology partners,  
48 the NCCoE developed a set of security characteristics required to meet the IdAM risks facing today's  
49 enterprises. The NCCoE mapped security characteristics to standards and best practices from NIST and  
50 other standards organizations, then used products from our technology partners as modules in an end-  
51 to-end example solution that mitigates IdAM risks.

52 While the NCCoE used a suite of commercial products to address this challenge, this guide does not  
53 endorse these particular products, nor does it guarantee compliance with any regulatory initiatives. Your  
54 organization's information security experts should identify the products that will best integrate with  
55 your existing tools and IT system infrastructure. Your organization can adopt this solution or one that  
56 adheres to these guidelines in whole, or you can use this guide as a starting point for tailoring and  
57 implementing parts of a solution.

## 58 **RISKS**

59 Access control systems implement a process for defining security policy and regulating access to  
60 resources such that only authorized entities are granted access according to that policy. They are  
61 fundamental to mitigating the risk of unauthorized access from malicious external users and insider  
62 threats, as well as acts of misfeasance. In the absence of a robust access control system, enterprises  
63 struggle to control and audit access to their most sensitive data and risk the loss or exposure of critical  
64 assets, loss of trust in employees and from customers, and harm to brand reputation.

65 As technology pervades all business processes, access control systems must support increasing diversity  
66 in users, credentials, and access needs, including digital identities from external security domains. This  
67 increases the overhead associated with managing access control systems and introduces increased risk  
68 of unauthorized access as organizational policies escalate in complexity.

## 69 **BENEFITS**

70 Our example implementation:

- 71     ▪ allows products and capabilities to be adopted on a component-by-component basis, or as a  
72     whole
- 73     ▪ supports organizations with a diverse set of users and access needs, reducing the risks of  
74     “privilege creep” (a user obtains access levels beyond those needed), and creating efficiencies in  
75     the provisioning of accesses

- 76       ▪ reduces the number of identities managed by the enterprise, thereby reducing costs associated  
77       with those management activities
- 78       ▪ enables a wider range of risk-mitigation decisions by allowing organizations to define attribute-  
79       based policy on subjects and objects, and by using a variety of environmental decisions
- 80       ▪ supports business collaboration by allowing the enterprise to accept federated identities and  
81       eliminating the need to pre-provision access for identities being federated
- 82       ▪ supports the centralization of auditing and access policy management, creating efficiencies of  
83       policy management and reducing the complexity of regulatory compliance

## 84   **SHARE YOUR FEEDBACK**

85   You can view or download the guide at [https://nccoe.nist.gov/projects/building-blocks/attribute-based-](https://nccoe.nist.gov/projects/building-blocks/attribute-based-access-control)  
86   [access-control](https://nccoe.nist.gov/projects/building-blocks/attribute-based-access-control). Help the NCCoE make this guide better by sharing your thoughts with us as you read the  
87   guide. If you adopt this solution for your own organization, please share your experience and advice  
88   with us. We recognize that technical solutions alone will not fully enable the benefits of our solution, so  
89   we encourage organizations to share lessons learned and best practices for transforming the processes  
90   associated with implementing this guide. To provide comments or to learn more by arranging a  
91   demonstration of this example implementation, contact the NCCoE at [abac-nccoe@nist.gov](mailto:abac-nccoe@nist.gov).

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## 92   **TECHNOLOGY PARTNERS/COLLABORATORS**

93   Organizations participating in this project submitted their capabilities in response to an open call in the  
94   Federal Register for all sources of relevant security capabilities from academia and industry (vendors  
95   and integrators). The following respondents with relevant capabilities or product components (identified  
96   as “Technology Partners/Collaborators” herein) signed a Cooperative Research and Development  
97   Agreement to collaborate with NIST in a consortium to build this example solution.



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99   Certain commercial entities, equipment, products, or materials may be identified by name or company  
100   logo or other insignia in order to acknowledge their participation in this collaboration or to describe an  
101   experimental procedure or concept adequately. Such identification is not intended to imply special  
102   status or relationship with NIST or recommendation or endorsement by NIST or NCCoE; neither is it  
103   intended to imply that the entities, equipment, products, or materials are necessarily the best available  
104   for the purpose.

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The National Cybersecurity Center of Excellence (NCCoE), a part of the National Institute of Standards and Technology (NIST), is a collaborative hub where industry organizations, government agencies, and academic institutions work together to address businesses’ most pressing cybersecurity challenges. Through this collaboration, the NCCoE applies standards and best practices to develop modular, easily adaptable example cybersecurity solutions using commercially available technology.

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