NIST SPECIAL PUBLICATION 1800-36E

Trusted Internet of Things (IoT) Device Network-Layer Onboarding and Lifecycle Management:

Enhancing Internet Protocol-Based IoT Device and Network Security

Volume E: Risk and Compliance Management

Michael Fagan Jeffrey Marron Paul Watrobski Murugiah Souppaya National Cybersecurity Center of Excellence

Information Technology Laboratory

Susan Symington

The MITRE Corporation McLean, Virginia

Karen Scarfone Scarfone Cybersecurity Clifton, Virginia

William Barker Dakota Consulting Largo, Maryland

May 2023

PRELIMINARY DRAFT

This publication is available free of charge from https://www.nccoe.nist.gov/projects/trusted-iot-device-network-layer-onboarding-and-lifecycle-management



1 **DISCLAIMER**

- 2 Certain commercial entities, equipment, products, or materials may be identified by name or company
- 3 logo or other insignia in order to acknowledge their participation in this collaboration or to describe an
- 4 experimental procedure or concept adequately. Such identification is not intended to imply special sta-
- 5 tus or relationship with NIST or recommendation or endorsement by NIST or NCCoE; neither is it in-
- 6 tended to imply that the entities, equipment, products, or materials are necessarily the best available
- 7 for the purpose.
- 8 While NIST and the NCCoE address goals of improving management of cybersecurity and privacy risk
- 9 through outreach and application of standards and best practices, it is the stakeholder's responsibility to
- 10 fully perform a risk assessment to include the current threat, vulnerabilities, likelihood of a compromise,
- and the impact should the threat be realized before adopting cybersecurity measures such as this
- 12 recommendation.
- 13 National Institute of Standards and Technology Special Publication 1800-36E, Natl. Inst. Stand. Technol.
- 14 Spec. Publ. 1800-36E, 43 pages, May 2023, CODEN: NSPUE2

15 FEEDBACK

- 16 You can improve this guide by contributing feedback. As you review and adopt this solution for your
- 17 own organization, we ask you and your colleagues to share your experience and advice with us.
- 18 Comments on this publication may be submitted to: <u>iot-onboarding@nist.gov</u>.
- 19 Public comment period: May 3, 2023 through June 20, 2023
- 20 All comments are subject to release under the Freedom of Information Act.

21	National Cybersecurity Center of Excellence
22	National Institute of Standards and Technology
23	100 Bureau Drive
24	Mailstop 2002
25	Gaithersburg, MD 20899
26	Email: <u>nccoe@nist.gov</u>

27 NATIONAL CYBERSECURITY CENTER OF EXCELLENCE

- 28 The National Cybersecurity Center of Excellence (NCCoE), a part of the National Institute of Standards
- and Technology (NIST), is a collaborative hub where industry organizations, government agencies, and
- 30 academic institutions work together to address businesses' most pressing cybersecurity issues. This
- 31 public-private partnership enables the creation of practical cybersecurity solutions for specific
- 32 industries, as well as for broad, cross-sector technology challenges. Through consortia under
- 33 Cooperative Research and Development Agreements (CRADAs), including technology partners—from
- 34 Fortune 50 market leaders to smaller companies specializing in information technology security—the
- 35 NCCoE applies standards and best practices to develop modular, adaptable example cybersecurity
- 36 solutions using commercially available technology. The NCCoE documents these example solutions in
- 37 the NIST Special Publication 1800 series, which maps capabilities to the NIST Cybersecurity Framework
- 38 and details the steps needed for another entity to re-create the example solution. The NCCoE was
- established in 2012 by NIST in partnership with the State of Maryland and Montgomery County,
- 40 Maryland.
- To learn more about the NCCoE, visit <u>https://www.nccoe.nist.gov/</u>. To learn more about NIST, visit
 <u>https://www.nist.gov.</u>

43 NIST CYBERSECURITY PRACTICE GUIDES

- 44 NIST Cybersecurity Practice Guides (Special Publication 1800 series) target specific cybersecurity
- 45 challenges in the public and private sectors. They are practical, user-friendly guides that facilitate the
- 46 adoption of standards-based approaches to cybersecurity. They show members of the information
- 47 security community how to implement example solutions that help them align with relevant standards
- 48 and best practices, and provide users with the materials lists, configuration files, and other information
- 49 they need to implement a similar approach.
- 50 The documents in this series describe example implementations of cybersecurity practices that
- 51 businesses and other organizations may voluntarily adopt. These documents do not describe regulations
- 52 or mandatory practices, nor do they carry statutory authority.

53 **KEYWORDS**

- 54 application-layer onboarding; bootstrapping; Internet of Things (IoT); Manufacturer Usage Description
- 55 (MUD); network-layer onboarding; onboarding; Wi-Fi Easy Connect.

56 **ACKNOWLEDGMENTS**

57 We are grateful to the following individuals for their generous contributions of expertise and time.

Name	Organization	
Amogh Guruprasad Deshmukh	Aruba, a Hewlett Packard Enterprise company	
Dan Harkins	Aruba, a Hewlett Packard Enterprise company	
Danny Jump	Aruba, a Hewlett Packard Enterprise company	
Andy Dolan	CableLabs	
Kyle Haefner	CableLabs	
Craig Pratt	CableLabs	
Darshak Thakore	CableLabs	
Bart Brinkman	Cisco	
Eliot Lear	Cisco	
Peter Romness	Cisco	
Tyler Baker	Foundries.io	
George Grey	Foundries.io	
David Griego	Foundries.io	
Fabien Gremaud	Kudelski IoT	
Brecht Wyseur	Kudelski IoT	
Faith Ryan	The MITRE Corporation	

Name	Organization	
Nicholas Allot	NquiringMinds	
Toby Ealden	NquiringMinds	
Alois Klink	NquiringMinds	
John Manslow	NquiringMinds	
Antony McCaigue	NquiringMinds	
Alexandru Mereacre	NquiringMinds	
Craig Rafter	NquiringMinds	
Loic Cavaille	NXP Semiconductors	
Mihai Chelalau	NXP Semiconductors	
Julien Delplancke	NXP Semiconductors	
Anda-Alexandra Dorneanu	NXP Semiconductors	
Todd Nuzum	NXP Semiconductors	
Nicusor Penisoara	NXP Semiconductors	
Laurentiu Tudor	NXP Semiconductors	
Michael Richardson	Sandelman Software Works	
Mike Dow	Silicon Labs	
Steve Egerter	Silicon Labs	
Pedro Fuentes	WISeKey	

Name	Organization
Gweltas Radenac	WISeKey
Kalvin Yang	WISeKey

- 58 The Technology Partners/Collaborators who participated in this build submitted their capabilities in
- 59 response to a notice in the Federal Register. Respondents with relevant capabilities or product
- 60 components were invited to sign a Cooperative Research and Development Agreement (CRADA) with
- 61 NIST, allowing them to participate in a consortium to build this example solution. We worked with:

Technology Collaborators				
Aruba, a Hewlett Packard	Kudelski IOT	Sandelman Software Works		
Enterprise company				
<u>CableLabs</u>	<u>NquiringMinds</u>	Silicon Labs		
Cisco	NXP Semiconductors	WISeKey		
Foundries.io	Open Connectivity Foundation			
	<u>(OCF)</u>			

62 **DOCUMENT CONVENTIONS**

- 63 The terms "shall" and "shall not" indicate requirements to be followed strictly to conform to the
- 64 publication and from which no deviation is permitted. The terms "should" and "should not" indicate that
- among several possibilities, one is recommended as particularly suitable without mentioning or
- 66 excluding others, or that a certain course of action is preferred but not necessarily required, or that (in
- 67 the negative form) a certain possibility or course of action is discouraged but not prohibited. The terms
- 68 "may" and "need not" indicate a course of action permissible within the limits of the publication. The
- 69 terms "can" and "cannot" indicate a possibility and capability, whether material, physical, or causal.

70 CALL FOR PATENT CLAIMS

This public review includes a call for information on essential patent claims (claims whose use would be required for compliance with the guidance or requirements in this Information Technology Laboratory (ITL) draft publication). Such guidance and/or requirements may be directly stated in this ITL Publication or by reference to another publication. This call also includes disclosure, where known, of the existence of pending U.S. or foreign patent applications relating to this ITL draft publication and of any relevant

- 76 unexpired U.S. or foreign patents.
- ITL may require from the patent holder, or a party authorized to make assurances on its behalf, in writ-ten or electronic form, either:
- a) assurance in the form of a general disclaimer to the effect that such party does not hold and does not
 currently intend holding any essential patent claim(s); or
- b) assurance that a license to such essential patent claim(s) will be made available to applicants desiring
- to utilize the license for the purpose of complying with the guidance or requirements in this ITL draft
 publication either:
- under reasonable terms and conditions that are demonstrably free of any unfair discrimination;
 or
- 86 2. without compensation and under reasonable terms and conditions that are demonstrably free87 of any unfair discrimination.
- Such assurance shall indicate that the patent holder (or third party authorized to make assurances on its
 behalf) will include in any documents transferring ownership of patents subject to the assurance, provi-
- sions sufficient to ensure that the commitments in the assurance are binding on the transferee, and that
- 91 the transferee will similarly include appropriate provisions in the event of future transfers with the goal
- 92 of binding each successor-in-interest.
- The assurance shall also indicate that it is intended to be binding on successors-in-interest regardless of
 whether such provisions are included in the relevant transfer documents.
- 95 Such statements should be addressed to: <u>iot-onboarding@nist.gov</u>.

96 **Contents**

97	1	Intr	oduct	tion	1
98		1.1	1 How to Use This Guide1		
99	2	Risk	k Asse	essment	3
100		2.1	Vulne	rabilities	3
101		2.2	Threa	ts	4
102		2.3	Risk		5
103	3	Maj	pping	Use Cases, Approach, and Terminology	6
104		3.1	Use C	ases	6
105		3.2	Марр	ing Producers	7
106		3.3	Марр	ing Approach	7
107			3.3.1	Mapping Terminology	7
108			3.3.2	Mapping Process	8
109	4	Maj	pping	S	9
110		4.1	Марр	ing Between Reference Design Functions and NIST CSF Subcategories	9
111			4.1.1	Mapping between Build 1 and CSF Subcategories	19
112			4.1.2	Mapping between Build 2 and CSF Subcategories	19
113		4.2	Марр	ing Between Reference Design Functions and NIST SP 800-53 Controls	19
114			4.2.1	Mapping between Build 1 and NIST SP 800-53 Controls	34
115			4.2.2	Mapping between Build 2 and NIST SP 800-53 Controls	34
116	Ар	pend	A xib	References	35

117 List of Tables

118	Table 4-1 Mapping Between Reference Design Logical Components and NIST CSF Subcategories 10
119	Table 4-2 Mapping Between Reference Design Logical Components and NIST SP 800-53 Controls19

120 **1 Introduction**

- 121 In this project, the National Cybersecurity Center of Excellence (NCCoE) applies standards,
- 122 recommended practices, and commercially available technology to demonstrate various mechanisms for
- 123 trusted network-layer onboarding of IoT devices and lifecycle management of those devices. We show
- how to provision network credentials to IoT devices in a trusted manner and maintain a secure posture
- 125 throughout the device lifecycle.
- 126 This volume of the NIST Cybersecurity Practice Guide discusses the threats and vulnerabilities addressed
- 127 by the trusted IoT device network-layer onboarding and lifecycle management reference design and
- 128 maps the reference design's cybersecurity functions to cybersecurity standards and recommended
- 129 practices. Initial capability mappings are provided from the logical components of the reference design
- to several cybersecurity standards and recommended practice documents. None of the mappings we
- provide are intended to be exhaustive; they all focus on the strongest relationships involving each
- 132 cybersecurity function in order to help organizations prioritize their work. In future drafts of this volume,
- 133 the NCCoE plans to provide additional mappings from each of the builds that have been implemented as
- 134 part of this project to those same cybersecurity standards and recommended practices.

135 **1.1 How to Use This Guide**

- 136 This NIST Cybersecurity Practice Guide demonstrates a standards-based reference design for
- 137 implementing trusted IoT device network-layer onboarding and lifecycle management and describes
- various example implementations of this reference design. Each of these implementations, which are
- 139 known as *builds,* is standards-based and is designed to help protect networks by preventing
- 140 unauthorized devices from connecting to them. These builds are also designed protect IoT devices by
- 141 preventing them from connecting to unauthorized networks (i.e., impostor networks that may be trying
- 142 to deceive the device into connecting to them). The reference design described in this practice guide is
- 143 modular and can be deployed in whole or in part, enabling organizations to incorporate trusted IoT
- device network-layer onboarding and lifecycle management into their legacy environments according to
- 145 goals that they have prioritized based on risk, cost, and resources.
- NIST is adopting an agile process to publish this content. Each volume is being made available as soon as
 possible rather than delaying release until all volumes are completed. Work continues on implementing
 the example solutions and developing other parts of the content. As a preliminary draft, we will publish
- 149 at least one additional draft for public comment before it is finalized.
- 150 When complete, this guide will contain five volumes:
- NIST SP 1800-36A: *Executive Summary* why we wrote this guide, the challenge we address,
 why it could be important to your organization, and our approach to solving this challenge
- 153 NIST SP 1800-36B: Approach, Architecture, and Security Characteristics what we built and why

- NIST SP 1800-36C: *How-To Guides* instructions for building the example implementations,
 including all the security-relevant details that would allow you to replicate all or parts of this
 project
- NIST SP 1800-36D: *Functional Demonstrations* use cases that have been defined to showcase
 trusted IoT device network-layer onboarding and lifecycle management security capabilities and
 the results of demonstrating these use cases with each of the example implementations
- NIST SP 1800-36E: *Risk and Compliance Management* risk analysis and mapping of trusted IoT device network-layer onboarding and lifecycle management security functions to cybersecurity standards and recommended practices (you are here)
- 163 Depending on your role in your organization, you might use this guide in different ways:
- Business decision makers, including chief security and technology officers, will be interested in the
 Executive Summary, NIST SP 1800-36A, which describes the following topics:
- challenges that enterprises face in migrating to the use of trusted IoT device network-layer
 onboarding
- 168 example solutions built at the NCCoE
- 169 benefits of adopting the example solution
- Technology or security program managers who are concerned with how to identify, understand, assess,
 and mitigate risk will be interested in *NIST SP 1800-36B*, which describes what we did and why.
- 172 Also, Section 4 of *NIST SP 1800-36E* will be of particular interest. Section 4, *Mappings*, maps logical
- 173 components of the reference design to security characteristics listed in various cybersecurity standards
- and recommended practices documents, including *Framework for Improving Critical Infrastructure*
- 175 Cybersecurity (NIST Cybersecurity Framework) and Security and Privacy Controls for Information Systems
- and Organizations (NIST SP 800-53).
- 177 You might share the *Executive Summary, NIST SP 1800-36A*, with your leadership team members to help
- them understand the importance of using standards-based trusted IoT device network-layer onboarding
- and lifecycle management implementations.
- 180 IT professionals who want to implement similar solutions will find the whole practice guide useful. You
- 181 can use the how-to portion of the guide, *NIST SP 1800-36C*, to replicate all or parts of the builds created
- in our lab. The how-to portion of the guide provides specific product installation, configuration, and
- 183 integration instructions for implementing the example solution. We do not re-create the product
- 184 manufacturers' documentation, which is generally widely available. Rather, we show how we
- incorporated the products together in our environment to create an example solution. Also, you can use
- 186 *Functional Demonstrations, NIST SP 1800-36D*, which provides the use cases that have been defined to
- 187 showcase trusted IoT device network-layer onboarding and lifecycle management security capabilities
- and the results of demonstrating these use cases with each of the example implementations.

- 189 This guide assumes that IT professionals have experience implementing security products within the
- 190 enterprise. While we have used a suite of commercial products to address this challenge, this guide does
- 191 not endorse these particular products. Your organization can adopt this solution or one that adheres to
- these guidelines in whole, or you can use this guide as a starting point for tailoring and implementing
- 193 parts of a trusted IoT device network-layer onboarding and lifecycle management solution. Your
- 194 organization's security experts should identify the products that will best integrate with your existing
- tools and IT system infrastructure. We hope that you will seek products that are congruent with
- 196 applicable standards and recommended practices.
- 197 A NIST Cybersecurity Practice Guide does not describe "the" solution, but example solutions. This is a
- 198 preliminary draft guide. As the project progresses, the preliminary draft will be updated, and additional
- volumes will also be released for comment. We seek feedback on the publication's contents and
- 200 welcome your input. Comments, suggestions, and success stories will improve subsequent versions of
- this guide. Please contribute your thoughts to <u>iot-onboarding@nist.gov</u>.

202 2 Risk Assessment

This section discusses the threats and vulnerabilities addressed by the trusted IoT device network-layer onboarding and lifecycle management reference architecture and the residual risk not addressed by it.

205 2.1 Vulnerabilities

206 On most home networks, IoT devices are not provided with unique credentials, making home networks 207 vulnerable to having unauthorized devices connect to them if the shared network password falls into 208 the wrong hands, which can happen relatively easily. It also means that networks permit devices to 209 connect to them simply because the device presents the correct shared password, regardless of the 210 device's type or identity, or whether it has any legitimate reason to connect to the network. Also, many 211 IoT devices are manufactured to be as inexpensive as possible, which sometimes means that the devices 212 are not equipped with secure storage, cryptographic modules, unique, authoritative birth credentials, or 213 other features needed to enable the devices to be identified and authenticated. This can make it 214 impossible for a network to determine if a device attempting to connect to it is the intended device. 215 Lack of these features can also make it impossible to protect the confidentiality of a device's network 216 credentials, both during the provisioning process and after the credentials have been installed on the 217 device. Conversely, although it is relatively easy for one network to masquerade as another, IoT devices 218 often do not authenticate the identity of the networks to which they allow themselves to be onboarded 219 and connected, making those devices vulnerable to being taken over and controlled by unauthorized 220 networks.

- 221 If devices are manually provisioned with their network credentials, the provisioning process is error-
- prone, cumbersome, and vulnerable to having the device's network credentials disclosed. If the devices
- are provisioned automatically over Wi-Fi or some other interface that does not use an encrypted

- 224 channel, the credentials are also vulnerable to unauthorized disclosure. If the network credentials are
- not provisioned in a trusted manner, the credentials are vulnerable to disclosure not only the first time
- the device is onboarded to the network, but every time it is onboarded, which may occur many times
- during the device lifecycle. For example, the device may need to be re-onboarded periodically to change
- its credentials in accordance with security policy, or it may need to be re-onboarded due to a security
- breach, hardware repair, security update, or other reasons. Any insecure features of the onboarding
- 230 process, therefore, will render the device and network vulnerable every time the device is onboarded.

231 **2.2 Threats**

- Historically IoT devices have not tended to be onboarded to networks in a trusted manner. This has left
- 233 networks open to the threat of having unauthorized devices connect to them. Unauthorized devices that
- are able to connect to a network are able to send and receive data on that network, scan the network
- for vulnerabilities, eavesdrop on the communications of other devices, and attack other connected
- 236 devices to exfiltrate or modify their data or to compromise those devices and co-opt them into service
- to launch distributed denial of service attacks.
- 238 Conversely, devices may also be unwittingly tricked into onboarding and connecting to networks that
- are not authorized to control them. These devices may then be taken control of by those unauthorized
- 240 networks and thereby prevented from connecting to and providing their intended function on their
- 241 authorized network.
- Even if a device is authorized to connect to a network and the network is authorized to control the
- 243 device, if the device has not been onboarded in a trusted manner, then other security-related
- 244 operations that are performed after the device has connected to the network may not have as secure a
- foundation as they would if the device had been onboarded in a trusted manner. For example, if device
- 246 intent enforcement is performed but the integrity and confidentiality of the communicated device
- 247 intent information was not protected (as it would be by a trusted network-layer onboarding
- 248 mechanism), then trust in the device intent enforcement mechanism may not be as robust as it could
- 249 have been. Similarly, if application-layer onboarding is performed after the device connects, but the
- 250 information needed to bootstrap the application-layer onboarding process did not have its integrity and
- confidentiality protected (as it would be by a trusted network-layer onboarding mechanism), then trust
- in the application-layer onboarding mechanism may not be as robust as it could have been. Lack of trust
- in the application-layer onboarding mechanism may, in turn, undermine trust in the device lifecycle
- 254 management or other application-layer service that is invoked as part of the application-layer
- 255 onboarding process.
- 256 If a device is compromised while in the supply chain or at some other point prior to being onboarded,
- then even though the device may be onboarded in a trusted manner, it may still pose a threat to the
- 258 network, its data, and all devices connected to it. If, on the other hand, the trusted network-layer
- 259 onboarding mechanism is integrated with a device attestation or supply chain management service that

- is capable of evaluating the integrity of the device and detecting that it has been compromised, the
- trusted network-layer onboarding mechanism could prevent such a compromised device from being
- 262 onboarded and connected to the network.

263 **2.3 Risk**

- 264 Use of trusted network-layer onboarding is designed to enable IoT devices to be provisioned with
- 265 unique local network credentials in a manner that preserves credential confidentiality. As part of the
- trusted network-layer onboarding process, the device and the network may mutually authenticate one
- another, thereby protecting the network from having unauthorized devices connect to it and the device
- from being taken over by an unauthorized network. However, if the network also enables devices that
- 269 do not support the trusted network-layer onboarding solution to be provisioned with network
- 270 credentials and connect to it using a different (untrusted) onboarding solution, the network and all
- 271 devices on it will still be at risk from IoT devices that have been onboarded using untrusted mechanisms,
- and the devices that are onboarded using untrusted mechanisms will still be at risk of being taken over
- by networks that are not authorized to control them.
- 274 The trusted network-layer onboarding solution leverages the device's unique, authoritative *birth*
- 275 *credentials,* which are provisioned to the device by the device manufacturer and must consist, at a
- 276 minimum, of a unique device identity and a secret. The trustworthiness of the network-layer onboarding
- 277 process and the network credentials that it provisions to the device depends on the uniqueness,
- integrity, and confidentiality of the device's birth credentials which, in many cases, depend on the
- 279 device's hardware root of trust. If the manufacturer does not ensure that the device's credentials are
- 280 unique, the identity of the device cannot be definitively authenticated. If the manufacturer is not able to
- 281 maintain the confidentiality of the secret that is part of the device credentials, the trustworthiness of
- the device authentication process will be undermined, and the channel over which the device's
- 283 credentials are provisioned will be vulnerable to eavesdropping.
- 284 The trusted network-layer onboarding solution depends upon the trustworthiness of the device's secure
- storage to ensure the confidentiality of the device and network credentials. If the device's secure
- storage is vulnerable, the trustworthiness of the network-layer onboarding process and of the
- 287 confidentiality of the device's network credentials will be compromised. If the secure storage in which
- 288 the device's network credentials are stored is vulnerable, the network will be at risk of having
- 289 unauthorized devices attach to it.
- 290 If the trusted network-layer onboarding mechanism is integrated with additional security capabilities
- 291 such as device attestation, device communications intent enforcement, application-layer onboarding,
- and device lifecycle management, it can further increase trust in both the IoT device and, by extension,
- the network to which the device connects, assuming that these additional security capabilities
- themselves are secure and robust. If these security capabilities are not implemented correctly, then
- integrating with them is of no additional value and in fact may provide a false sense of security.

296 3 Mapping Use Cases, Approach, and Terminology

The remainder of this volume describes the mappings between cybersecurity functions performed by
the reference design's logical components (see NIST SP 1800-36B Section 4) and the security
characteristics enumerated in a variety of relevant cybersecurity documents. These mappings are
intended for any organization that is interested in implementing trusted IoT device network-layer
onboarding and lifecycle management or that has begun or completed an implementation. The
mappings provide information on how cybersecurity functions from the reference design are related to:

- Framework for Improving Critical Infrastructure Cybersecurity (<u>NIST Cybersecurity Framework</u>—
 <u>CSF) 1.1 [1]</u> subcategories,
- 305 NIST SP 800-53r5 (Security and Privacy Controls for Information Systems and Organizations) [2]
 306 security controls,

All of the elements in these mappings—the trusted IoT device network-layer onboarding and lifecycle
 management cybersecurity functions, CSF Subcategories, and SP 800-53 controls—are concepts

309 involving ways to reduce cybersecurity risk. In future versions of this document, the NCCoE may perform

310 additional mappings between trusted IoT device network-layer onboarding and lifecycle management

311 cybersecurity functions and security characteristics enumerated in other cybersecurity standards,

directives, recommended practices, memoranda, etc.

313 **3.1 Use Cases**

There are two primary use cases for this mapping. They are not intended to be comprehensive.

- 3151. Why should organizations implement trusted IoT device network-layer onboarding and lifecy-
cle management? This use case identifies how implementing trusted IoT device network-layer
onboarding and lifecycle management can support organizations with achieving CSF Subcatego-
ries and SP 800-53 controls. This helps communicate to an organization's chief information secu-
rity officer, security team, and senior management that expending resources to implement
trusted IoT device network-layer onboarding and lifecycle management can also aid in fulfilling
other security requirements.
- 322 2. How can organizations implement trusted IoT device network-layer onboarding and lifecycle 323 management? This use case identifies how an organization's existing implementations of CSF Subcategories and SP 800-53 controls, can help support a trusted IoT device network-layer 324 325 onboarding and lifecycle management implementation. An organization wanting to implement 326 trusted IoT device network-layer onboarding and lifecycle management might first assess its cur-327 rent security capabilities so that it can plan how to add missing capabilities and enhance existing 328 capabilities. Organizations can leverage their existing security investments and prioritize future 329 security technology deployment to address the gaps.

330 **3.2 Mapping Producers**

The NCCoE trusted IoT device network-layer onboarding and lifecycle management project teamperformed the initial mapping.

333 3.3 Mapping Approach

In addition to performing general mappings between the reference design's cybersecurity functions and
various sets of security characteristics, the NCCoE intends to also develop mappings that are specific to
each trusted IoT device network-layer onboarding and lifecycle management example implementation.
To develop these build-specific mappings, the NCCoE intends to ask the collaborators for each build to
indicate the mapping between the cybersecurity functions their technology components provide in that
build and the sets of security characteristics. These build-specific mappings will appear in future drafts
of this document.

- 341 Using the logical components in the reference design as the organizing principle for the initial mapping
- of cybersecurity functions to security characteristics is intended to make it easier for collaborators to
- 343 map their build-specific technology contributions. Using this approach, the build-specific technology
- 344 mappings will be instantiations of the project's general reference design mappings for each document.

345 3.3.1 Mapping Terminology

A *mapping* defines a relationship between two entities. For this mapping, we have used the following relationship types to describe how the functions in our reference design are related to NIST and other reference documents. Note that the *Supports* relationship applies to use case 1 only and the *Is Supported By* relationship applies to use case 2 only.

- Supports: trusted IoT device network-layer onboarding and lifecycle management function X
 supports security control/subcategory/capability/requirement Y when X can be applied alone or
 in combination with one or more other functions to achieve Y in whole or in part.
- Is Supported By: trusted IoT device network-layer onboarding and lifecycle management
 function X *is supported by* security control/subcategory/capability/requirement Y when Y can be
 applied alone or in combination with one or more other security
 controls/subcategories/measures to achieve X in whole or in part.
- Is Equivalent To: trusted IoT device network-layer onboarding and lifecycle management
 function X *is equivalent to* security control/subcategory/capability/requirement Y when X is the
 function that Y describes.
- 360 Each Supports and Is Supported By relationship has one of the following properties assigned to it:
- Example of: The supporting concept X is an *example of* how the supported concept Y can be
 achieved in whole or in part. However, Y could also be achieved without applying X.

- Integral to: The supporting concept X is *integral to* the supported concept Y when X must be
 applied as part of achieving Y.
- 365

366

- Precedes: The supporting concept X precedes the supported concept Y when X must be achieved before applying Y.
- 367 When determining whether a reference design function's support for a given CSF Subcategory or SP 800-
- 368 53 control is integral to that support versus an example of that support, we do not consider how that
- 369 function may in general, outside the context of our reference design, be used to support the
- 370 subcategory, control, capability, or requirement. Rather, we consider only how that function is intended
- to support that subcategory, control, capability, or other item within the context of our referencedesign.
- Also, when determining whether a function is supported by a CSF subcategory, SP 800-53 control,
- 374 capability, etc. with the relationship property of *precedes*, we do not consider whether it is possible to
- apply the function without first achieving the subcategory, control, capability, or other measure. Rather,
- 376 we consider whether, according to our reference design, the subcategory, control, capability, etc. is to
- be achieved prior to applying that function.

378 3.3.2 Mapping Process

- The process that the NCCoE used to create the mapping from the logical components of the referencedesign to the security characteristics of a given document was as follows:
- 1. Create a table that lists each of the logical components of the reference design in column 1.
- 382 2. Describe each logical component's cybersecurity function in column 2.
- 383
 3. Map each cybersecurity function to each of the security characteristics in the document to
 which the function is most strongly related and list each of these security characteristics on dif ferent sub-rows within column 3. Begin each security characteristic entry with an underlined
 keyword that describes the mapping's relationship type (i.e., *Supports, Is Supported By, Is Equiv-* alent To). After a keyword indicating a relationship type of Supports or Is Supported By, put in
 parentheses the underlined keyword(s) describing the relationship's property (i.e., *Example of*,
 Integral to, or *Precedes*).
- 3904. In the fourth column, provide a brief explanation of why that relationship type and property ap-391ply to the mapping.
- After completing the mapping table entries as described above for all the logical components in
 the reference design, examine the mapping in the other direction, i.e., starting with the security
 characteristics listed in the document and considering whether they have a relationship to the
 logical components' cybersecurity functions in the reference design. In other words, step

- 396 through each of the security characteristics in the document and determine if there is some logi-
- 397 cal component in the reference design that has a strong relationship to that security characteris-
- 398 tic. If so, add an entry for that security characteristic mapping to that logical component's row in
- 399 the table. By examining the mapping in both directions in this manner, security characteristic
- 400 mappings are less likely to be overlooked or omitted.
- 401 6. Once these steps are complete, any rows in the table that don't have any mappings should be402 deleted.
- 403 The NCCoE applied this mapping process separately for each reference document. None of the
- 404 mappings are intended to be exhaustive; they all focus on the strongest relationships involving each
- 405 cybersecurity function in order to help organizations prioritize their work. Mapping every possible
- 406 relationship, no matter how tenuous, would create so many mappings that it would greatly diminish
- 407 their value for prioritization.

408 4 Mappings

- 409 The mappings are organized in the remainder of this document as follows:
- 410 Section 4.1 <u>NIST CSF 1.1 [1]</u>
- 411 Section 4.2 <u>NIST SP 800-53r5 [2]</u>
- In each section, the mapping from the logical components of the reference design is provided first,
- followed by placeholders for each of the build-specific mappings that we plan to develop for the builds
- that have been completed so far. Builds are denoted using the names defined in volume B (*Build 1, Build*
- 415 *2, etc.*). The composition of the builds is described in the appendices of volume B.

416 4.1 Mapping Between Reference Design Functions and NIST CSF 417 Subcategories

- In Table 4-1 we provide a mapping between the logical components of the reference design and the
- 419 NIST CSF subcategories. This table indicates how trusted IoT device network layer onboarding and
- 420 lifecycle management functions help support CSF subcategories and vice versa.

421	Table 4-1 Mapping Between Reference Design Logical Components and NIST CSF Subcategories	

Logical Component	Component's Function	Function's Relationships to CSF Subcategories (and Relationship Properties)	Relationship Explanation
Device Man- ufacture and Factory Pro- visioning	Man- e and IoT device. Creates, signs, and installs g the device's unique identity and other birth credentials into secure stor- age. Installs info the device requires for application- layer onboarding (if applicable). Creates a record of devices that it has created.	Supports (example of) ID.AM-1: Physical de- vices and systems within the organiza- tion are inventoried	Information about the devices (e.g., device model, ID, onboarding protocol supported) that the manufacturer cre- ates will be recorded by the manufac- turer during the factory provisioning process. When the device is sold, it will be provided to the device owner in the purchase order or other docu- mentation. The owner may use this in- formation as the basis of the owner's inventory information regarding de- vices obtained from that manufac- turer.
		Is Supported by (pre- cedes) ID.BE-1: The or- ganization's role in the supply chain is identi- fied and communi- cated	The device owner's expectations re- garding the capabilities that the device should have (e.g., need for hardware- based secure storage, onboarding-spe- cific firmware and software, and net- work- and application-layer onboard- ing credentials) must be clear before the manufacturer creates and provi- sions the device to ensure that the de- vice will be equipped to run the trusted network- and application-layer onboarding protocols that the owner intends to use.
		Supports (integral to) PR.AC-1: Identities and credentials are is- sued, managed, veri- fied, revoked, and au- dited for authorized devices, users, and processes	The manufacturer's factory provision- ing process is responsible for generat- ing and providing the device with a unique identity and credential (i.e., birth credential) that can be securely stored and cryptographically authenti- cated.

Logical Component	Component's Function	Function's Relationships to CSF Subcategories (and Relationship Properties)	Relationship Explanation
		Supports (integral to) PR.AC-6: Identities are proofed and bound to credentials and as- serted in interactions	During factory provisioning, the de- vice's unique identifier is bound to its device credential (e.g., its private key) by storing the credential in hardware- based secure storage. This credential is what enables the device to have its asserted identity authenticated during onboarding.
Supply Chain Integration Service	Supply Chain Integration Service When devices are sold, this service is the mechanism through which the device manufac- turer transfers de- vice bootstrapping information to the device owner, and it may also be the mechanism for providing device ownership infor- mation to the de- vice itself. Device bootstrapping in- formation is infor- mation (e.g., a pub- lic key that pairs with the device's private key) that the device owner requires to per- form trusted net- work-layer onboarding.	Supports (precedes) ID.AM-1: Physical de- vices and systems within the organiza- tion are inventoried	Bootstrapping information for each of the devices that the manufacturer cre- ates must be provided to the device owner and correlated with the devices in the owner's inventory information so the owner will be able to authenti- cate the devices. In addition, infor- mation regarding which entity owns a device must be recorded and available for the device to consult in order for the device to determine whether the network is authorized to onboard the device.
		Is Supported by (pre- cedes) ID.BE-1: The or- ganization's role in the supply chain is identi- fied and communi- cated	The device owner's expectations re- garding the mechanism for transfer- ring the device bootstrapping infor- mation from the manufacturer to the device owner must be made clear so the manufacturer will use the ex- pected mechanism (e.g., enrollment of the device's credential into a certifi- cate authority, direct transfer of the bootstrapping information into the de- vice owner's database, or use of a QR code that is imprinted on the device or its packaging).
		Supports (precedes) PR.AC-1: Identities	bootstrapping information from the

Logical Component	Component's Function	Function's Relationships to CSF Subcategories (and Relationship Properties)	Relationship Explanation
		and credentials are is- sued, managed, veri- fied, revoked, and au- dited for authorized devices, users, and processes	manufacturer to the owner must oc- cur before the device's identity can be cryptographically authenticated dur- ing network-layer onboarding to the device owner's network.
Network- Layer Onboarding Component	Runs the onboard- ing protocol to in- teract with the IoT device to perform one-way or mutual authentication, es- tablish a secure channel, and se- curely provide local network creden- tials to the device. May also securely convey to the IoT device application- layer bootstrapping information, the identifier of the network to which the device should onboard, and de- vice intent infor- mation. May inter- act with a certifi- cate authority to sign the certificate provided to the de- vice as part of the device's network credentials.	Supports (integral to) PR.AC-1: Identities and credentials are is- sued, managed, veri- fied, revoked, and au- dited for authorized devices, users, and processes	The network-layer onboarding service is responsible for providing authenti- cated, authorized devices with a net- work-layer credential.
		<u>Supports (integral to)</u> PR.AC-3: Remote ac- cess is managed	Remote access is managed by ensur- ing that only devices that have net- work-layer credentials are permitted to connect to the network securely. The network-layer onboarding compo- nent is the component that is respon- sible for ensuring that only authenti- cated, authorized devices are provided with network-layer credentials and it provides those credentials in a trusted fashion that protects their confidenti- ality and helps prevent them from be- ing used by unauthorized devices.
		Supports (integral to) PR.AC-6: Identities are proofed and bound to credentials and as- serted in interactions	The network-layer onboarding compo- nent authenticates an IoT device's identity by using the device's public key to verify that the device's private key is installed on the device.
		Supports (integral to) PR.AC-7: Users, de- vices, and other assets are authenticated	The network-layer onboarding compo- nent authenticates the IoT device.

Logical Component	Component's Function	Function's Relationships to CSF Subcategories (and Relationship Properties)	Relationship Explanation
		(e.g., single-factor, multifactor) commen- surate with the risk of the transaction (e.g., individuals' security and privacy risks and other organizational risks)	
		<u>Is Supported by (pre- cedes)</u> ID.BE-1: The or- ganization's role in the supply chain is identi- fied and communi- cated	The network-layer onboarding compo- nent of the device owner must be in possession of the device bootstrap- ping information in order to authenti- cate the device. The mechanisms by which the device bootstrapping infor- mation is conveyed from the device manufacturer to the device owner must be defined, well-understood, and trusted by both parties.
		Is Supported by (ex- ample of) PR.AT-2: Privileged users un- derstand their roles and responsibilities	In some network-layer onboarding protocols, participation of a trusted onboarder is required. This individ- ual's role is to provide the device with the network's bootstrapping infor- mation and/or provide the network with the device's bootstrapping infor- mation. Before doing so, this individ- ual is responsible for ensuring that the device is authorized to be onboarded to the network and the network is au- thorized to onboard the device.
		Supports (integral to) PR.DS-2: Data-in- transit is protected	The network-layer onboarding compo- nent establishes an encrypted channel with the IoT device to ensure the con- fidentiality of information they ex- change (e.g., the device's network- layer credentials).

Logical Component	Component's Function	Function's Relationships to CSF Subcategories (and Relationship Properties)	Relationship Explanation
Access Point, Router, or Switch	Access Point, Router, or Switch Vireless access point and/or router or switch. The router may get configured with per-device ACLs and role policy when devices are onboarded.	Supports (example of) PR.AC-4: Access per- missions and authori- zations are managed, incorporating the prin- ciples of least privilege and separation of du- ties	When a device is onboarded, access control lists (ACLs) and policy for the device may be configured on the router or switch to constrain commu- nications to and from the device ac- cording to policy.
		Supports (example of) PR.AC-5: Network in- tegrity is protected (e.g., network segre- gation, network seg- mentation)	When a device is onboarded, policy for the device may be configured on the router to assign the device to a particular network segment.
Network- Layer Onboarding Authoriza- tion Service	The authorization service provides the network onboarding compo- nent and router with the infor- mation needed to determine if the device is author- ized to be onboarded to the network and, if so, whether it should be assigned any special roles or be subject to any spe- cific access con- trols. The authori- zation service may also help enable the device to de-	Is supported by (pre- cedes) ID.AM-1: Physi- cal devices and sys- tems within the or- ganization are inven- toried	An inventory of IoT devices belonging to the network owner must be availa- ble for the network-layer onboarding authorization service to consult in or- der for it to determine whether or not the device is authorized to be onboarded to the network.

Logical Component	Component's Function	Function's Relationships to CSF Subcategories (and Relationship Properties)	Relationship Explanation
	termine if the net- work is authorized to onboard it.		
IoT Device	The IoT device that is used to demon- strate trusted net- work- and applica- tion-layer onboard- ing. It runs the onboarding proto- col and interacts with the network onboarding compo- nent to perform one-way or mutual	Supports (integral to) PR.AC-7: Users, de- vices, and other assets are authenticated (e.g., single-factor, multifactor) commen- surate with the risk of the transaction (e.g., individuals' security and privacy risks and other organizational risks)	The IoT device may authenticate the network before permitting itself to be onboarded to the network. The IoT device also permits itself to be au- thenticated as part of the network- layer onboarding process.
	tablish a secure channel, and se- curely receive its network creden- tials. It may also have additional se- curity capabilities, such as performing a secure boot pro- cess, performing trusted firmware updates, and se- curely conveying its device intent infor- mation.	Supports (integral to) PR.DS-2: Data-in- transit is protected	The IoT device establishes an en- crypted channel with the network- layer onboarding component to en- sure the confidentiality of all infor- mation they exchange (e.g., the de- vice's network-layer credentials). If ap- plication-layer onboarding is also sup- ported, the IoT device establishes an encrypted channel with the applica- tion-layer service to ensure confidenti- ality of information exchanged (e.g., the device's application-layer creden- tials).
Secure Stor- age	Storage on the IoT device is designed to be protected from unauthorized	Supports (integral to) PR.AC-1: Identities and credentials are is- sued, managed, veri-	The confidentiality provided to a de- vice's private key and credentials by storing and using them in secure stor- age is essential to ensuring that the

Logical Component	Component's Function	Function's Relationships to CSF Subcategories (and Relationship Properties)	Relationship Explanation
	access and capable of detecting at- tempts to hack or modify its con- tents. Used to store and process private keys, cre- dentials, and other information that must be kept confi- dential.	fied, revoked, and au- dited for authorized devices, users, and processes	device's identity can be uniquely au- thenticated.
		Supports (integral to) PR.AC-6: Identities are proofed and bound to credentials and as- serted in interactions	The device's private key, which serves as its birth credential, is installed in se- cure storage within the device, thereby binding the device to its cre- dential. The device may also be bound to its credential using a signed X.509 certificate.
		<u>Supports (integral to)</u> PR.DS-1: Data-at-rest is protected	Information stored in secure storage is protected from unauthorized access and disclosure.
Certificate Authority (CA)	Issues and signs certificates as needed.	Supports (example of) PR.AC-1: Identities and credentials are is- sued, managed, veri- fied, revoked, and au- dited for authorized devices, users, and processes	The fact that a credential is signed by a trusted CA provides a mechanism that may be used for enabling the cre- dential to be verified and revoked.
		Supports (integral to) PR.AC-6: Identities are proofed and bound to credentials and as- serted in interactions	If the device credential is an X.509 cer- tificate (e.g., an IDevID) that is signed by a CA, this certificate binds the de- vice's credential to the device's iden- tity.
Application- Layer Onboarding Service	After the device connects to the network, this com- ponent interacts with the device us- ing an application- layer onboarding	Is Supported by (pre- cedes) ID.AM-2: Soft- ware platforms and applications within the organization are inventoried	In some application-layer onboarding mechanisms, the IoT device must be prepared for application-layer onboarding during the factory provi- sioning process. In these cases, the manufacturer will create an inventory of the devices that have been provi- sioned for each application service.

Logical Component	Component's Function	Function's Relationships to CSF Subcategories (and Relationship Properties)	Relationship Explanation
	protocol to authen- ticate the device, verify that it is au- thorized to be ap- plication-layer onboarded, estab- lish a secure chan- nel with it, and se- curely provision ap- plication-layer cre- dentials to it. The application-layer credentials will al- low the device to authenticate to an application-layer service. The appli- cation layer service may be a lifecycle management ser- vice that can be used to securely and automatically update and patch the device on an ongoing basis.	Supports (example of) ID.AM-2: Software platforms and applica- tions within the or- ganization are inven- toried	The process of application-layer onboarding a device may serve as an automatic mechanism to inventory and keep track of which devices have application-related software installed and are therefore capable of interop- erating with the application service.
		Supports (integral to) PR.AC-1: Identities and credentials are is- sued, managed, veri- fied, revoked, and au- dited for authorized devices, users, and processes	The application-layer onboarding ser- vice is responsible for providing au- thenticated, authorized devices with an application-layer credential.
		<u>Supports (integral to)</u> PR.DS-2: Data-in- transit is protected	The application-layer onboarding com- ponent establishes an encrypted chan- nel with the IoT device to ensure the confidentiality of all information they exchange (e.g., the device's applica- tion-layer credentials).
Continuous Authoriza- tion ServicePerforms a set of ongoing, policy- based assurance and authorization checks on the IoT device to support device lifecycle monitoring and control. For exam- ple, it may perform	Supports (example of) ID.RA-3: Threats, both internal and external, are identified and doc- umented	The ongoing device authorization ser- vice may perform activities such as de- vice attestation and behavioral analy- sis to identify potential threats.	
	Supports (example of) ID.RA-5: Threats, vul- nerabilities, likeli- hoods, and impacts	The ongoing device authorization ser- vice may perform policy-based author- ization of devices based on behavioral analyses, device attestation, and other mechanisms.	

Logical Component	Component's Function	Function's Relationships to CSF Subcategories (and Relationship Properties)	Relationship Explanation
	behavioral analysis or device attesta- tion and use the re- sults to determine whether the device should be granted access to certain high-value re- sources, assign the device to a particu- lar network seg- ment, or take other action.	are used to determine risk	
		Supports (example of) ID.RA-6: Risk re- sponses are identified and prioritized	The ongoing device authorization ser- vice may quarantine a device, refuse a device access to the network or to cer- tain high-value resources, or take other pre-defined actions based on policy.
		Supports (example of) DE.AE-1: A baseline of network operations and expected data flows for users and systems is established and managed	Behavioral analysis performed as part of ongoing device authorization may involve comparing observed activity against a baseline to detect anomalies and events.
		Supports (example of) DE.AE-3: Event data are collected and cor- related from multiple sources and sensors	The ongoing device authorization ser- vice may collect and correlate data from device attestation services, be- havioral analytics tools, authentication services, and other sources as input to its policy-based assessment of device authorization.
		Supports (example of) DE.AE-5: Incident alert thresholds are estab- lished	If the policy-based assessment of the device does not meet certain policy criteria, the device may not be author- ized to access specific resources or the network itself.
		Supports (example of) RS.MI-1: Incidents are contained	If the policy-based assessment of the device does not meet certain policy criteria, and, as a result, the device is denied access to the network or other resources, such restriction may help contain incidents that involve the de- vice.

422 4.1.1 Mapping between Build 1 and CSF Subcategories

- 423 This mapping will be provided in a future version of this document.
- 424 4.1.2 Mapping between Build 2 and CSF Subcategories
- 425 This mapping will be provided in a future version of this document.

426 4.2 Mapping Between Reference Design Functions and NIST SP 800-53 427 Controls

- 428 While the Cybersecurity Framework identifies enterprise-level security outcomes, NIST SP 800-53
- 429 identifies security controls that apply to systems on which those enterprises are reliant. Which SP 800-
- 430 53 controls need to be employed depends on system functions and a risk assessment of the perceived
- 431 impact of loss of system functionality or exposure of information from the system to unauthorized
- 432 entities. In the case of systems owned by or operated on behalf of federal government enterprises, the
- 433 risk assessment and applicable SP 800-53 controls are legally mandatory under the Federal Information
- 434 Security Modernization Act (FISMA) and the <u>Risk Management Framework</u> (RMF). Many other
- 435 governments and private sector organizations voluntarily employ the RMF and associated SP 800-53
- 436 controls.
- Table 4-2 provides a mapping between the logical components of the reference design and NIST SP 800-
- 438 53 security controls. This table indicates how trusted IoT device network layer onboarding and lifecycle
- 439 management functions help support NIST SP 800-53 controls. Because hundreds of NIST SP 800-53
- controls can help support these functions, we have limited use case 2 (see Section 3.1) mappings to
- those controls on which specified supporting controls directly depend (e.g., dependence of
- 442 cryptographic protection on key management). Readers needing to determine how their
- 443 implementations of trusted IoT device network layer onboarding and lifecycle management
- 444 implementation support RMF processes can refer to the SP 800-53 mappings in Table 4-2.
- 445 Table 4-2 Mapping Between Reference Design Logical Components and NIST SP 800-53 Controls

Logical Component	Component's Function	Function's Relationships to SP 800-53 Controls (and Relationship Properties)	Relationship Explanation
Device Manu- facture and Factory Provi- sioning	Manufactures the IoT device. Creates, signs, and installs the device's unique iden- tity and other birth	Supports (example of) AC-3: Access Enforce- ment	Information about the device's require- ments for network-layer onboarding (e.g., onboarding protocol supported) that the manufacturer creates will be recorded by the manufacturer during the factory provi-

Logical Component	Component's Function	Function's Relationships to SP 800-53 Controls (and Relationship Properties)	Relationship Explanation
credentials into se- cure storage. Install info the device re- quires for applica- tion-layer onboard- ing (if applicable). Creates a record of devices that it has created.	credentials into se- cure storage. Installs info the device re- quires for applica- tion-layer onboard- ing (if applicable). Creates a record of devices that it has created.		sioning process. During factory provision- ing, the device's unique identifier is bound to its device credential (e.g., its private key) by storing the credential in hardware- based secure storage. This credential is what enables the device to have its as- serted identity authenticated during onboarding. When the device is sold, it will be provided to the device owner. The owner may use this information as the ba- sis of the owner's implementation of con- nections to the device.
		Supports (example of) AC-4: Information Flow Enforcement	Information about the device's require- ments for network-layer onboarding (e.g., onboarding protocol supported) that the manufacturer creates will be recorded by the manufacturer during the factory provi- sioning process. When the device is sold, it will be provided to the device owner. The owner may use this information as the ba- sis of the owner's implementation of con- nections enabling information transmitted by the device.
		Supports (example of) CM-8: System Compo- nent Inventory	Information about the devices (e.g., de- vice model, ID, onboarding protocol sup- ported) that the manufacturer creates will be recorded by the manufacturer during the factory provisioning process. When the device is sold, it will be provided to the device owner in the purchase order or other documentation. The owner may use this information as the basis of the owner's inventory information regarding devices obtained from that manufacturer.
		Supports (integral to) IA- 3: Device Identification and Authentication	During factory provisioning, the device's unique identifier is bound to its device credential (e.g., its private key) by storing the credential in hardware-based secure storage. This credential is what enables

Logical Component	Component's Function	Function's Relationships to SP 800-53 Controls (and Relationship Properties)	Relationship Explanation
			the device to have its asserted identity au- thenticated during onboarding.
		Supports (precedes) IA- 9: Service Identification and Authentication	In some application-layer onboarding mechanisms, the IoT device must be pre- pared for application-layer onboarding during the factory provisioning process. In these cases, the manufacturer will create an inventory of the devices that have been provisioned for each application service Signed information about the device (e.g., device model, ID, onboarding protocol supported) created and provided by the manufacturer during the factory provi- sioning process is used to uniquely iden- tify and authenticate necessary authorized services before establishing communica- tions with the devices.
		Supports (precedes) PM- 5: System Inventory	The owner uses this information in com- piling the owner's organization-wide in- ventories information that includes de- vices obtained from that manufacturer.
		Supports (precedes) SR- 4: Provenance	Creation, signing, and installation of the device's unique identity and other birth credentials into secure storage and crea- tion of records of devices that the manu- facturer has created support documenta- tion and maintenance of the valid prove- nance of system components. During fac- tory provisioning, the device's unique identifier is bound to its device credential (e.g., its private key) by storing the cre- dential in hardware-based secure storage. This credential is what enables the device to have its asserted identity authenticated during onboarding.
		Supports (example of) SR-5: Acquisition Strate- gies, Tools, and Methods	The signed device identities and records of manufactured devices can be required in acquisition and procurement documents

Logical Component	Component's Function	Function's Relationships to SP 800-53 Controls (and Relationship Properties)	Relationship Explanation
			to protect against and mitigate supply chain risks.
		Supports (example of) SR-11: Component Au- thenticity	During factory provisioning, the device's unique identifier is bound to its device credential (e.g., its private key) by storing the credential in hardware-based secure storage. This credential is what enables the device to have its asserted identity au- thenticated during onboarding. Signing and installing the device's unique identity and other birth credentials into secure storage supports implementation of anti- counterfeiting policies and procedures by providing means to detect counterfeit components and prevent them from en- tering the system.
		Is supported by (exam- ple of) IA-1: Identifica- tion and Authentication Policy and Procedures	Customer policies regarding device access and information flows inform the manu- facturer's decisions regarding information to be provided about the device's require- ments for application-layer onboarding (e.g., onboarding protocol supported) and recording by the manufacturer during the factory provisioning process. When the device is sold, this information may be provided to the device owner. The owner may use this information as the basis for acquisition, installation, and onboarding decisions.
		<u>Is supported by (pre-</u> <u>cedes)</u> IA-4: Identifier Management	Management of device identifiers com- municates to the manufacturer compo- nent identification information used to enable a record of devices that it has cre- ated to be used to support conformance to acquisition policies and notification agreements.
		<u>Is supported by (pre-</u> <u>cedes)</u> SR-8: Notification Agreements	The role of the manufacturer as estab- lished in notification agreements with en-

Logical Component	Component's Function	Function's Relationships to SP 800-53 Controls (and Relationship Properties)	Relationship Explanation
			tities involved in the supply chain for sys- tems components must be made clear be- fore it performs factory provisioning so the manufacturer can understand what onboarding-specific hardware, firmware, and software it must integrate into the de- vice
Supply Chain IntegrationWhen devices are sold, this service is the mechanism through which the device manufacturer transfers device bootstrapping infor- mation to the device owner, and it may also be the mecha- nism for providing device ownership in- formation to the de- vice itself. Device bootstrapping infor- mation is information (e.g., a public key that pairs with the device's private key) that the device owner requires to perform trusted net- work-layer onboard- ing.	Supports (precedes) AC- 3: Access Enforcement	The generation and transfer of device bootstrapping information from the man- ufacturer to the owner must occur before the device's identity can be cryptograph- ically authenticated during network-layer onboarding to the device owner's net- work.	
	mation to the device owner, and it may also be the mecha- nism for providing device ownership in- formation to the de- vice itself. Device bootstrapping infor- mation is information (e.g., a public key that pairs with the device's private key) that the device owner requires to perform trusted net- work-layer onboard- ing.	Supports (precedes) AC- 4: Information Flow En- forcement	Information about the device's require- ments for network-layer onboarding (e.g., onboarding protocol supported) that the manufacturer creates will be recorded by the manufacturer during the factory provi- sioning process. Note that the generation and transfer of device bootstrapping infor- mation from the manufacturer to the owner must occur before the device's identity can be cryptographically authenti- cated during network-layer onboarding to the device owner's network.
		<u>Supports (integral to)</u> CM-8: System Compo- nent Inventory	Bootstrapping information for each of the devices that the manufacturer creates must be provided to the device owner and correlated with the devices in the owner's inventory information so the owner will be able to authenticate the devices. In ad- dition, information regarding which entity owns a device must be recorded and avail- able for the device to consult in order for the device to determine whether the net- work is authorized to onboard the device.
		Supports (example of) IA-1: Identification and	Cryptographically authenticating devices during network-layer onboarding to the

Logical Component	Component's Function	Function's Relationships to SP 800-53 Controls (and Relationship Properties)	Relationship Explanation
		Authentication Policy and Procedures	device owner's network can facilitate an organization's identification and authenti- cation policies and procedures regarding network connections to IoT devices.
		Supports (integral to) IA- 3: Device Identification and Authentication	The generation and transfer of device bootstrapping information from the man- ufacturer to the owner must occur before the device's identity can be cryptograph- ically authenticated during network-layer onboarding to the device owner's net- work.
		Supports (precedes) IA- 9: Service Identification and Authentication	Signed device bootstrapping information is used to uniquely identify and authenti- cate necessary authorized services before establishing communications with the de- vices.
		Supports (precedes) PM- 5: System Inventory	The ow uses the bootstrapping infor- mation in compiling the owner's organiza- tion-wide inventory information that in- cludes devices obtained from that manu- facturer.
		<u>Supports (precedes)</u> SR- 4: Provenance	The generation and transfer of device bootstrapping information from the man- ufacturer to the owner must occur before the device's identity can be cryptograph- ically authenticated during network-layer onboarding to the device owner's net- work. Creation, signing, and installation of the device's unique identity and other birth credentials into secure storage and creation of records of devices that the manufacturer has created support docu- mentation and maintenance of the valid provenance of system components.
		Supports (example of) SR-5: Acquisition Strate- gies, Tools, and Methods	The generation and transfer of device bootstrapping information from the man- ufacturer to the owner must occur before the device's identity can be cryptograph- ically authenticated during network-layer

Logical Component	Component's Function	Function's Relationships to SP 800-53 Controls (and Relationship Properties)	Relationship Explanation
			onboarding to the device owner's net- work. These signed device identities and records of manufactured devices can be required in acquisition and procurement documents to protect against and mitigate supply chain risks.
		Supports (example of) SR-11: Component Au- thenticity	During factory provisioning, the device's unique identifier is bound to its device credential (e.g., its private key) by storing the credential in hardware-based secure storage. This credential is what enables the device to have its asserted identity au- thenticated during onboarding. Signing and installing the device's unique identity and other birth credentials into secure storage may support implementation of anti-counterfeiting policies and proce- dures by providing means to detect coun- terfeit components and prevent them from from entering the system.
		Is Supported by (pre- cedes) SR-1: Supply Chain Risk Management Policy and Procedures	The device owner's expectations regard- ing the mechanism for transferring the de- vice bootstrapping information from the manufacturer to the device owner are in- formed by supply chain risk management policies and procedures so that the manu- facturer can use expected mechanisms to enable policy enforcement (e.g., enroll- ment of the device's credential into a cer- tificate authority, direct transfer of the bootstrapping information into the device owner's database, or use of a QR code that is imprinted on the device or its pack- aging).
Network-Layer Onboarding Component	Runs the onboarding protocol to interact with the IoT device to perform one-way	Supports (integral to) AC-1: Access Control Policy and Procedures	The network-layer onboarding service supports implementation of access control policies and procedures by providing au- thenticated, authorized devices with a network-layer credential.

Logical Component	Component's Function	Function's Relationships to SP 800-53 Controls (and Relationship Properties)	Relationship Explanation
	or mutual authenti- cation, establish a se- cure channel, and se- curely provide local network credentials to the device. May	Supports (integral to) AC-3: Access Enforce- ment	The network-layer onboarding component supports access enforcement by authenti- cating a connected IoT device's identity by using the device's public key to verify that the device's private key is installed on the device.
also securely convey to the IoT device ap- plication-layer boot- strapping infor- mation, the identifier of the network to which the device should onboard, and device intent infor- mation. May interact with a certificate au- thority to sign the	Supports (integral to) AC-17: Remote Access	Remote access is managed by ensuring that only devices that have network-layer credentials are permitted to connect to the network securely. The network-layer onboarding component is the component that is responsible for ensuring that only authenticated, authorized devices are pro- vided with network-layer credentials, and it provides those credentials in a trusted fashion that protects their confidentiality and helps prevent them from being used by unauthorized devices.	
	certificate provided to the device as part of the device's net- work credentials.	Supports (example of) AC-19: Access Control for Mobile Devices	Where the IoT device is a mobile device, remote access is managed by ensuring that only devices that have network-layer credentials are permitted to connect to the network securely.
		Supports (integral to) AC-20: Use of External Systems	Access to the network from external sys- tems is managed by ensuring that only de- vices that have network-layer credentials are permitted to connect to external sys- tems.
		Supports (integral to) AC-24: Access Control Decisions	Access control decisions are enforced by ensuring that only devices that have net- work-layer credentials are permitted to connect to the network securely.
		Supports (integral to) IA- 1: Identification and Au- thentication Policy and Procedures	The network-layer onboarding service supports facilitates implementation of identification and authentication policies and procedures by providing a network- layer credential for authentication of au- thorized devices.

Logical Component	Component's Function	Function's Relationships to SP 800-53 Controls (and Relationship Properties)	Relationship Explanation
		Supports (integral to) IA- 3: Device Identification and Authentication	The network-layer onboarding service supports device identification and authen- tication by providing a network-layer cre- dential for authentication of authorized devices.
		Supports (precedes) IA- 9: Service Identification and Authentication	Signed information about the device (e.g., device model, ID, onboarding protocol supported) created and provided by the manufacturer during the factory provi- sioning process is used to uniquely iden- tify and authenticate necessary authorized services before establishing communica- tions with the devices. The network-layer onboarding service supports service iden- tification and authentication by providing a network-layer credential for authentica- tion of authorized devices.
		Supports (integral to) SC-8: Transmission Con- fidentiality and Integrity	The network-layer onboarding component establishes an encrypted channel with the IoT device to ensure the confidentiality of information they exchange (e.g., the de- vice's network-layer credentials).
		Supports (integral to) SC-15: Collaborative Computing Devices and Applications	When a device is onboarded, access con- trol lists (ACLs) and policy for the device are configured on the router or switch to constrain communications to and from the device according to policy.
		<u>Is supported by (pre- cedes)</u> SR-1: Supply Chain Risk Management Policy and Procedures	The network-layer onboarding component of the device owner must be in possession of the device bootstrapping information in order to authenticate the device. The mechanisms by which the device boot- strapping information is conveyed from the device manufacturer to the device owner must be consistent with both man- ufacturer and customer supply chain risk management policies and procedures.

Logical Component	Component's Function	Function's Relationships to SP 800-53 Controls (and Relationship Properties)	Relationship Explanation
		<u>Is supported by (exam- ple of)</u> AT-3: Role-Based Training	In some network-layer onboarding proto- cols, participation of a trusted onboarder is required. This individual's role is to pro- vide the device with the network's boot- strapping information and/or provide the network with the device's bootstrapping information. Before doing so, this individ- ual is responsible for ensuring that the de- vice is authorized to be onboarded to the network and the network is authorized to onboard the device.
		<u>Is supported by (integral</u> <u>to)</u> SC-12: Cryptographic Key Establishment and Management	Secure establishment and management of cryptographic keys is a prerequisite for the network-layer onboarding component's establishment of an encrypted channel with the IoT device in order to ensure the confidentiality of information they ex- change (e.g., the device's network-layer credentials).
Access Point, Router, or Switch	Wireless access point and/or router or switch. The router may get configured with per-device ACLs and role policy when devices are onboarded.	Supports (example of) AC-4: Information Flow Enforcement	When a device is onboarded, policy for the device may be configured on the router to assign the device to a particular network segment, thus enforcing ap- proved authorizations for controlling the flow of information within the system and between connected systems based on or- ganization-defined information flow con- trol policies.
		Supports (example of) AC-5: Separation of Du- ties	When a device is onboarded, access con- trol lists (ACLs) and policy for the device may be configured on the router or switch to constrain communications to and from the device according to separation of du- ties policies.
		Supports (example of) AC-6: Least Privilege	When a device is onboarded, access con- trol lists (ACLs) and policy for the device may be configured on the router or switch to constrain communications to and from

Logical Component	Component's Function	Function's Relationships to SP 800-53 Controls (and Relationship Properties)	Relationship Explanation
			the device according to least privilege pol- icies.
	Supports (example of) AC-16: Security and Pri- vacy Attributes	When a device is onboarded, access con- trol lists (ACLs) and policy for the device may be configured on the router or switch to constrain communications to and from the device consistent with policies regard- ing permitted security and privacy attrib- utes.	
		Supports (integral to) AC-17: Remote Access	When a device is onboarded, access con- trol lists (ACLs) and policy for the device are configured on the router or switch to constrain communications to and from the device.
		Supports (integral to) AC-24: Access Control Decisions	When a device is onboarded, access con- trol lists (ACLs) and policy for the device are configured on the router or switch to control decisions regarding communica- tions to and from the device.
		Supports (example of) SC-7: Boundary Protec- tion	When a device is onboarded, policy for the device may be configured on the router to assign the device to a particular network segment.
Network-Layer Onboarding Authorization Service	The authorization service provides the network onboarding component and router with the infor- mation needed to determine if the de- vice is authorized to be onboarded to the network and, if so, whether it should be assigned any special roles or be subject to any specific access controls. The authori- zation service may	<u>Is supported by (pre-</u> <u>cedes)</u> CM-8: System Component Inventory	An inventory of IoT devices belonging to the network owner must be available for the network-layer onboarding authoriza- tion service to consult in order for it to de- termine whether or not the device is au- thorized to be onboarded to the network.

Logical Component	Component's Function	Function's Relationships to SP 800-53 Controls (and Relationship Properties)	Relationship Explanation
	also help enable the device to determine if the network is au- thorized to onboard it.		
IoT Device The IoT device that is used to demonstrate trusted network- and application-layer onboarding. It runs the onboarding pro-	Supports (integral to) IA- 3: Device Identification and Authentication	The IoT device may authenticate the net- work before permitting itself to be onboarded to the network. The IoT device also permits itself to be authenticated as part of the network-layer onboarding pro- cess.	
	tocol and interacts with the network onboarding compo- nent to perform one- way or mutual au- thentication, estab- lish a secure channel, and securely receive its network creden- tials. It may also have additional security capabilities, such as performing a secure boot process, per- forming trusted firm- ware updates, and securely conveying its device intent in- formation.	Supports (integral to) SC-8: Transmission Con- fidentiality and Integrity	The IoT device establishes an encrypted channel with the network-layer onboard- ing component to ensure the confidential- ity of all information they exchange (e.g., the device's network-layer credentials). If application-layer onboarding is also sup- ported, the IoT device establishes an en- crypted channel with the application-layer service to ensure confidentiality of in-for- mation exchanged (e.g., the device's appli- cation-layer credentials).
		<u>Is supported by (pre-</u> <u>cedes)</u> SC-12: Crypto- graphic Key Establish- ment and Management	Secure establishment and management of cryptographic keys is a prerequisite for the IoT device's establishment of an en- crypted channel with the network-layer onboarding component in order to ensure the confidentiality of information they ex- change (e.g., the device's network-layer credentials).
Secure Storage	e Storage on the IoT device is designed to be protected from unauthorized access and capable of de- tecting attempts to hack or modify its contents. Used to	Supports (integral to) AC-1: Access Control Policy and Procedures	The confidentiality provided to a device's private key and credentials by storing and using them in secure storage is essential to implementation of the organization's access control policy.
		Supports (integral to) IA- 1: Policy and Procedures	The confidentiality provided to a device's private key and credentials by storing and using them in secure storage is essential

Logical Component	Component's Function	Function's Relationships to SP 800-53 Controls (and Relationship Properties)	Relationship Explanation
	store and process private keys, creden-		to implementation of the organization's identification and authentication policy.
	tials, and other infor- mation that must be kept confidential.	Supports (integral to) AC-3: Access Enforce- ment	The secure storage of the device's private key, which serves as its birth credential within the device and binds the device to its credential, is an essential element of the access enforcement mechanism.
		Supports (integral to) IA- 1: Policy and Procedures	The secure storage of the device's private key, which serves as its birth credential within the device and binds the device to its credential, is essential to the effective implementation of identification and au- thentication policies as they relate to IoT.
		Supports (integral to) IA- 3: Device Identification and Authentication	The confidentiality provided to a device's private key and credentials by storing and using them in secure storage is essential to the effectiveness and security of device identification and authentication pro- cesses. The device may also be bound to its credential using a signed X.509 certifi- cate.
		<u>Supports (integral to)</u> SC-28: Protection of In- formation at Rest	Information stored in secure storage is protected from unauthorized access and disclosure.
		Is supported by (pre- cedes) SC-12: Crypto- graphic Key Establish- ment and Management	Secure establishment and management of cryptographic keys is a prerequisite for the IoT device's establishment of an en- crypted channel with the network-layer onboarding component in order to ensure the confidentiality of information they ex- change (e.g., the device's network-layer credentials).
Certificate Au- thority (CA)	Issues and signs cer- tificates as needed.	Supports (integral to) IA- 3: Device Identification and Authentication	The fact that a credential is signed by a trusted CA provides a mechanism for enabling the credential to be verified and revoked that is essential to the integrity of the authentication process.

Logical Component	Component's Function	Function's Relationships to SP 800-53 Controls (and Relationship Properties)	Relationship Explanation
		Supports (integral to) IA- 3: Device Identification and Authentication	If the device credential is an X.509 certifi- cate (e.g., an IDevID) that is signed by a CA, this certificate binds the device's cre- dential to the device's identity.
	<u>Is supported by (pre- cedes)</u> SC-12: Crypto- graphic Key Establish- ment and Management	Secure establishment and management of cryptographic keys is a prerequisite for the IoT device's establishment of an en- crypted channel with the network-layer onboarding component in order to ensure the confidentiality of information they ex- change (e.g., the device's network-layer credentials).	
Application- LayerAfter the device con- nects to the network.Onboardingthis component in- teracts with the de- vice using an applica- tion-layer onboard- ing protocol to au- thenticate the de- vice, verify that it is authorized to be ap- plication-layer onboarded, establish a secure channel with it, and securely provision application- layer credentials to it. The application- layer credentials will allow the device to authenticate to an application-layer service.The application layer service may be a lifecycle manage- ment service that car be used to securely and automatically	After the device con- nects to the network, this component in- teracts with the de- vice using an applica- tion-layer onboard-	Supports (example of) AC-18: Wireless Access	The application-layer onboarding compo- nent may establish a wireless encrypted channel with the IoT device to ensure the confidentiality of all information they ex- change (e.g., the device's application-layer credentials).
	ing protocol to au- thenticate the de- vice, verify that it is authorized to be ap-	Supports (integral to) IA- 3: Device Identification and Authentication	The application-layer onboarding service is responsible for providing authenticated, authorized devices with an application- layer credential.
	onboarded, establish a secure channel with it, and securely provision application- layer credentials to it. The application-	Supports (integral to) SC-8: Transmission Con- fidentiality and Integrity	The application-layer onboarding compo- nent establishes an encrypted channel with the IoT device to ensure the confi- dentiality of all information they exchange (e.g., the device's application-layer cre- dentials).
	layer credentials will allow the device to authenticate to an application-layer ser- vice. The application layer service may be a lifecycle manage- ment service that can be used to securely and automatically	Is Supported by (pre- cedes) CM-8: System Component Inventory	In some application-layer onboarding mechanisms, the IoT device must be pre- pared for application-layer onboarding during the factory provisioning process. In these cases, the manufacturer will create an inventory of the devices that have been provisioned for each application service. The process of application-layer onboard- ing a device may also serve as an auto- matic mechanism to inventory and keep

Logical Component	Component's Function	Function's Relationships to SP 800-53 Controls (and Relationship Properties)	Relationship Explanation
	update and patch the device on an ongoing basis.		track of which devices have application-re- lated software installed and are therefore capable of interoperating with the applica- tion service.
ContinuousPerforms a set of on- going, policy-basedAuthorizationgoing, policy-basedServiceassurance and au- thorization checks on the IoT device to sup- port device lifecycle monitoring and con- trol. For example, it may perform behav-	Performs a set of on- going, policy-based assurance and au- thorization checks on the IoT device to sup-	Supports (example of) RA-2: Security Categori- zation	The ongoing device authorization service may perform activities such as device at- testation and behavioral analysis to iden- tify the impact of system security breaches.
	port device lifecycle monitoring and con- trol. For example, it may perform behav- ioral analysis or de-	Supports (example of) RA-3: Risk Assessment	The ongoing device authorization service may perform activities such as device at- testation and behavioral analysis to iden- tify potential threats.
	ioral analysis or de- vice attestation and use the results to de- termine whether the device should be granted access to certain high-value re- sources, assign the device to a particular network segment, or take other action.	Supports (example of) PM-10: Authorization Process	The ongoing device authorization service may quarantine a device, refuse a device access to the network or to certain high- value resources, or take other pre-defined action based on policy.
		Supports (example of) AC-4: Information Flow Enforcement	Behavioral analysis performed as part of ongoing device authorization may involve comparing observed activity against a baseline to detect anomalies and events.
		Supports (example of) CM-2: Baseline Configu- ration	Behavioral analysis performed as part of ongoing device authorization may involve comparing observed activity against a baseline to detect anomalies and events in order to maintain a baseline configura- tion.
		Supports (example of) SI-4: System Monitoring	Device lifecycle monitoring may be used to detect attacks and indicators of poten- tial attacks as well as anomalous security configuration changes.
	Supports (example of) CA-7: Continuous Moni- toring	The ongoing device authorization service may collect and correlate data from de- vice attestation services, behavioral ana- lytics tools, authentication services, and other sources as input to its policy-based assessment of device authorization.	

Logical Component	Component's Function	Function's Relationships to SP 800-53 Controls (and Relationship Properties)	Relationship Explanation
		Supports (example of) IR-4: Incident Handling	If the policy-based assessment of the de- vice does not meet a given threshold, the device may not be authorized to access specific resources or the network itself. If the assessment of the device's trustwor- thiness does not meet a given threshold and, as a result, the device is denied ac- cess to the network or other resources, such restriction may help contain inci- dents that involve the device.

446 4.2.1 Mapping between Build 1 and NIST SP 800-53 Controls

- 447 This mapping will be provided in a future version of this document.
- 448 4.2.2 Mapping between Build 2 and NIST SP 800-53 Controls
- 449 This mapping will be provided in a future version of this document.

450 Appendix A References

- 451 [1] Framework for Improving Critical Infrastructure Cybersecurity Version 1.1, National Institute of
 452 Standards and Technology, Gaithersburg, MD, April 2018, 48 pp. Available:
 453 https://doi.org/10.6028/NIST.CSWP.04162018
- Joint Task Force, Security and Privacy Controls for Information Systems and Organizations,
 National Institute of Standards and Technology (NIST) Special Publication (SP) 800-53 Revision 5,
 Gaithersburg, MD, September 2020, 465 pp. Available: https://doi.org/10.6028/NIST.SP.800-
- 457 <u>53r5</u>